

The Working Conditions of Teachers in Low- and Middle-Income Countries

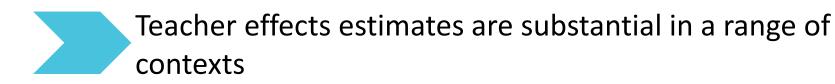
David K. Evans Fei Yuan

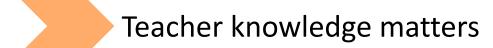
June 2018

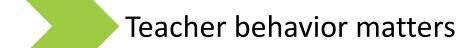




Teachers are important







Even the most effective interventions not labeled as teacher interventions are often delivered via teachers

Teachers are often pointed to as the problem

Service
Delivery
Indicators (SDI)

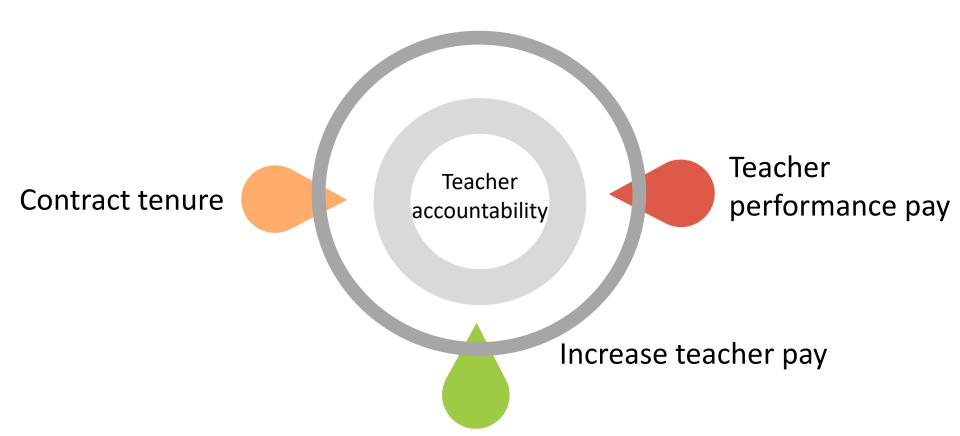
- High absenteeism
- Little instructional time
- Insufficient mastery of content knowledge



Teacher salary as the single largest budget item

As civil service employees, many teachers enjoy relatively high pay and generous benefits

There are constant calls for increased accountability for teachers



But why do teachers not perform?



What do teachers say?

- Low job satisfaction
- Low pay strikes
- High attrition
- Poor living and working conditions
- Lack of professional incentives, implicit and explicit

Very little large-scale quantitative data on this topic

- TALIS for OECD countries
- SABER teachers policy assessment

What do we know?



This paper

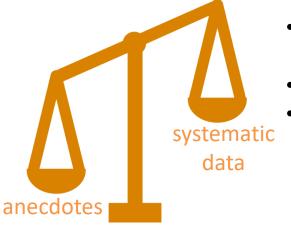
- Characterizes the working conditions of teachers to provide context to the failures of teacher performance
- Brings into one place evidence from a wide array of smaller scale quantitative and qualitative sources
- A starting point to fill another dimension of policy debates around teachers

This paper

The objective is not to justify poor performance on the part of teachers, but to recognize that poor performance is often the product of a system which may include poor working conditions

Search Strategy and Method

- No SDI for teacher working conditions but a LOT of anecdotes.
- We did searches on Google, Google Scholar, major journals.

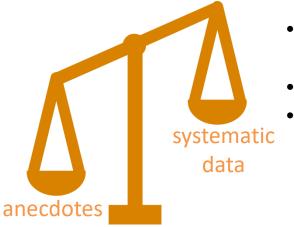


- Books, journal articles and references from them
- Reports
- Public Expenditure Reviews (PER) and Public Expenditure Tracking Surveys (PETS)

"teacher motivation"+ "teacher job satisfaction"+ "teacher working conditions" + "teacher living conditions" + "developing countries" + "country name"

Search Strategy and Method

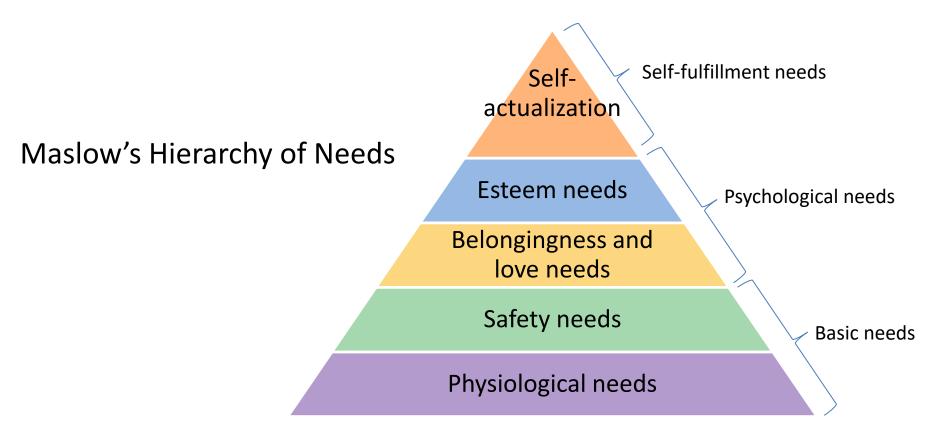
- No SDI for teacher working conditions but a LOT of anecdotes.
- We did searches on Google, Google Scholar, major journals.



- Books, journal articles and references from them
- Reports
- Public Expenditure Reviews (PER) and Public Expenditure Tracking Surveys (PETS)

In the absence of systematic data, we bring a wide range of small-scale surveys and qualitative data to substantiate anecdotes rooted in reality.

What do humans need?



What do teachers need?

Self-fulfillment Career development needs Social status of teachers **Psychological** School management needs Work load, work environment Basic needs Initial & continuing preparation Living conditions; compensation

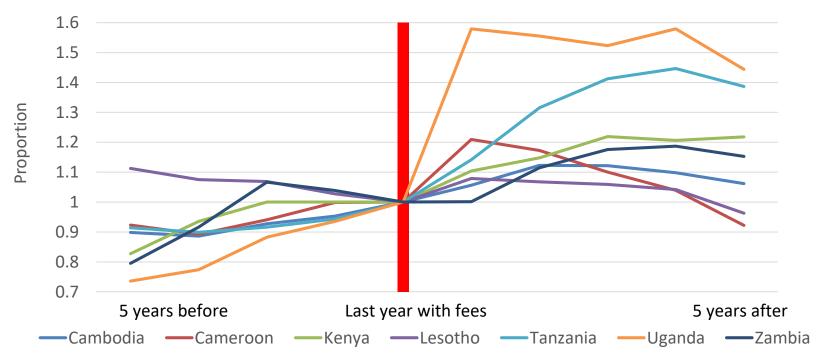


Basic needs

Work load



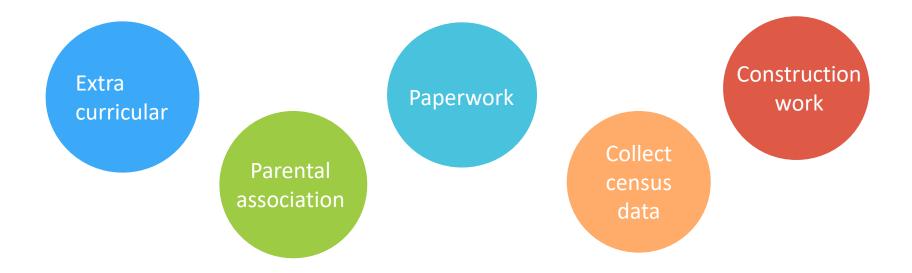
Pupil to Teacher Ratio (PTR) in the years after the implementation of Free Primary Education compared to that in the last year with fees



Besides teaching

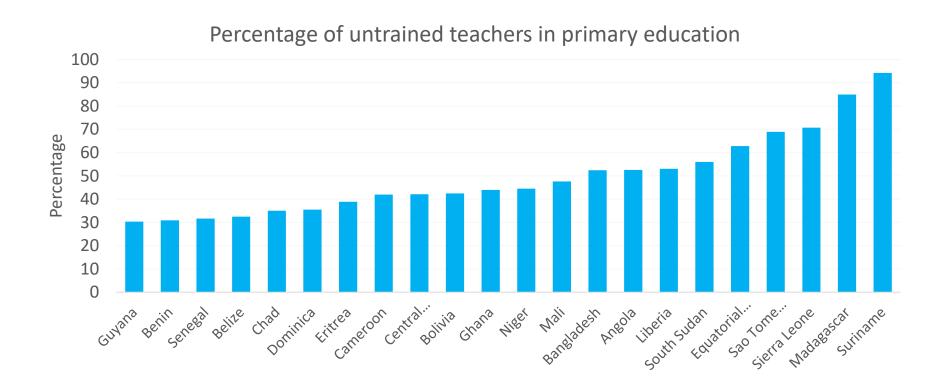


Teachers often assume other activities and duties



Initial preparation

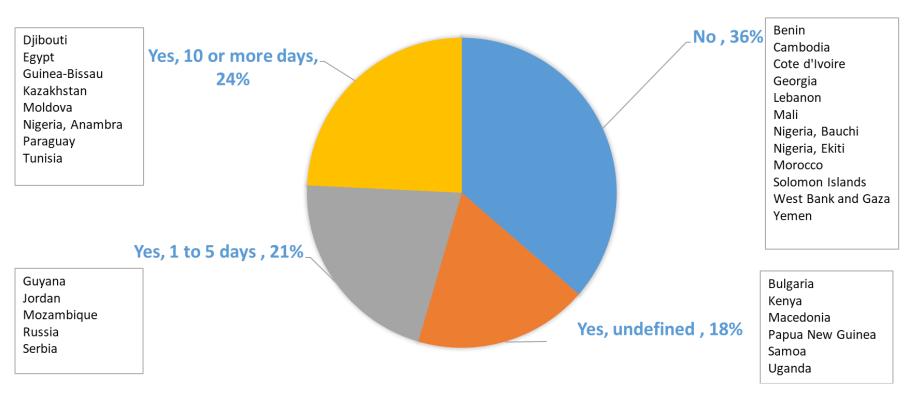




Getting Better: Professional Development

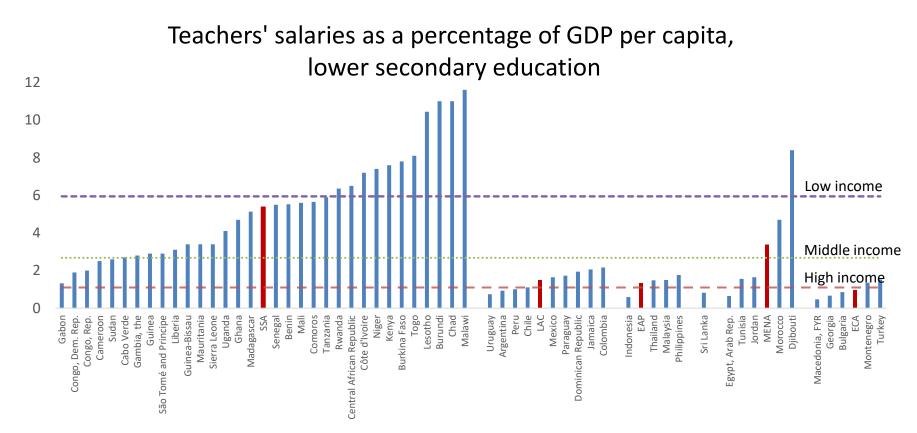


ARE TEACHERS REQUIRED TO PARTICIPATE IN PROFESSIONAL DEVELOPMENT?



Teacher pay





Relatively high pay masks poor living conditions





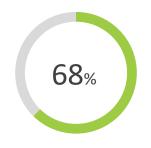
Went to work hungry

Teachers in Lesotho, Zambia, Sierra Leone



Needed to make extra money

Teachers in Ilala,
Tanzania and 31%
failed to prepare
their lessons



Took other jobs

Primary teachers in Cambodia; also in Uganda



Wanted to work more

Principals in Tajikistan reported that teachers wanted to increase their salary

Delays and leaks in teacher salary payment







Psychological needs

School management



Less than 20% of schools principals checked whether teachers met curricular objectives.

Madagascar Indonesia Mozambique India

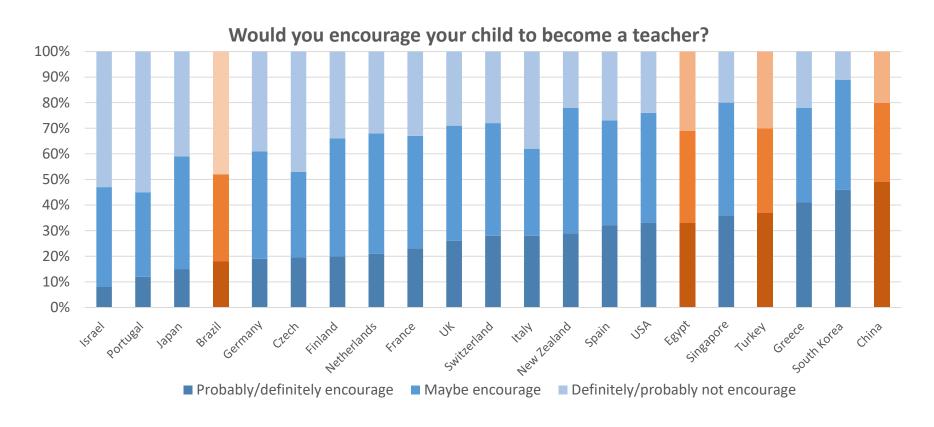
89% of Indonesian teachers indicated that regular teacher evaluation would motivate them to perform better

"Efforts of teachers are not appreciated, supported or even abused by officials"

Supervision and support mechanisms (for teaching) are infrequent, especially in remote schools and lack of focus

Social status of teachers





Social status: employment of last resort?





73% of teachers in rural schools in Ghana did not feel that they were respected in their community.

Teachers in Tanzania concurred that they did not have the respect that educators had in the past.





In Andhra Pradesh, India, teachers agreed uniformly that there has been a considerable decline in their social status over the years.

Take-aways

- We should expect a lot from teachers

 (accountability) but also provide them the support
 and working conditions in line with those
 expectations.
- Understanding teachers' needs are crucial to keep them motivated and deliver learning
- More systematic data are needed to picture the real living and working conditions of teachers in developing countries

Thank you

Fei Yuan
David Evans

fyuan@worldbank.org
devans2@worldbank.org