

Are Teachers in Africa Poorly Paid? Evidence from 15 Countries

July 13, 2020

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Abstract: Pay levels for public sector workers—and especially teachers—are a constant source of controversy. In many countries in Sub-Saharan Africa, protests and strikes suggest that pay is low while simple comparisons to average national income per capita suggest that it is high. This study presents data on teacher pay from 15 African countries, along with 5 comparator countries from other regions. The results suggest that in several (7) countries, teachers' monthly salaries are lower than other formal sector workers with comparable levels of education and experience. However, in all of those countries, teachers report working significantly fewer hours than other workers, so that their hourly wage is higher. Teachers who report fewer hours are no more likely to report holding a second job, although teachers overall are nearly two times more likely to hold a second job than other workers. With higher national incomes, the absolute value of teacher salaries rises, but they fall as a percentage of income per capita. We explore variation across types of teacher contracts, the association between teacher pay and student performance, and the association between teacher pay premia and other aspects of economies.

Keywords: Education; teachers; public sector; teacher pay

JEL codes: I20; I25; J31; O12

¹ The order of author names was randomly assigned using the American Economic Association's author randomization tool. The authors thank the Bill and Melinda Gates Foundation, and the Knowledge for Change program, for financial support. Lawrence Katz, Owen Ozier, Halsey Rogers, Pieter Serneels, John Tebes, Francis Teal, and Martin West provided helpful comments. Amina Mendez Acosta provided research assistance. Author contacts: Evans, Center for Global Development (devans@cgdev.org); Fei Yuan, Harvard Graduate School of Education (fyuan@g.harvard.edu); Filmer, World Bank (dfilmer@worldbank.org).

The findings, interpretations, and conclusions expressed in this paper are entirely those of the authors. They do not necessarily represent the views of the World Bank or the Center for Global Development and their affiliated organizations, or those of the Executive Directors of the World Bank or the governments they represent.

1. Introduction

Determining the right level and structure for public sector salaries is a challenge in all countries. Nowhere is this more salient than among teachers. The last few years have seen unprecedented numbers of teacher strikes across the United States (Blanc, 2019), and salary has been at the center of demands in almost every case. But this is a global phenomenon, with teachers striking in Mexico, Argentina, India, Uganda, and Mozambique.² Evidence on the efficacy of raising teacher salaries is mixed, with cross-country work showing that countries with higher teacher salaries tend to have higher student learning outcomes but individual country experiences showing little impact of blanket raises in teacher pay (Hanushek, Piopiunik, and Wiederhold, 2019; de Ree et al., 2018). The question consistently arises: Are teachers poorly paid?³

In Africa, this challenge is particularly salient. In order to achieve universal primary and secondary education, Sub-Saharan African countries are predicted to need 17 million additional teachers (UNESCO 2016). The quality of the incoming teachers will significantly affect the educational outcomes of children in African countries, as teacher quality is a critical determinant of students' test scores, non-test score behaviors, and long-term outcomes (Araujo, Carneiro, Cruz-Aguayo, & Schady, 2016; Chetty, Friedman, & Rockoff, 2014; Hanushek & Rivkin, 2010; Jackson, 2012). Furthermore, these teachers will join education systems characterized by poor performance (Bold et al. 2018). Thus, how to attract, retain, and motivate high-quality teachers in order to deliver quality education has been an ongoing debate among African policy makers. Teacher pay is a key ingredient to that process.

The challenge is compounded by the fact that there is limited documentation of this policy-relevant topic in Sub-Saharan Africa, in part because there are no systematic teacher salary data across African countries. UNESCO occasionally documents teacher salaries in terms of country GDP per capita, but it does not provide information on relative wage differentials.⁴ Without that information, setting teacher salaries to attract the desired candidates is difficult.

² See reporting on Mexico (Mexico News Daily, 2019), Argentina (Reuters, 2019), India (Kumar and Kumar, 2019), Uganda (Ahimbisibwe, 2019), and Mozambique (da Conceição, 2017).

³ A question that is separate from the level of teacher salaries but equally important is the structure of teacher salaries. A range of recent work explores different teacher and other public sector pay structures in low- and middle-income countries (Barrera-Orsorio and Raju, 2017; Cilliers et al., 2018; Gilligan et al. 2019; Leaver et al., 2019; Mbiti et al., 2019; Muralidharan and Sundararaman, 2011).

⁴ Specifically, these statistics are provided by Pôle de Dakar, the Africa-based office of UNESCO's International Institute for Educational Planning.

In this study, we assemble data from representative population or labor force surveys across fifteen African nations and five comparator nations in other regions. We compare salaries for teachers to other wage workers of similar age, education, rural/urban sector, and gender. We then explore structural factors that may explain teacher wage differentials.⁵

Our analysis demonstrates that, across countries, teacher salaries rise in absolute terms with GDP per capita but that they fall as a percentage of GDP per capita – i.e., they rise more slowly than GDP per capita. Within countries, we find that in nine out of 15 countries, teachers’ monthly salary is lower than that of other comparable wage workers; the difference is statistically significant in seven of the 15 countries. In five countries (Burkina Faso, Côte d’Ivoire, Namibia, Senegal and Zambia) teachers’ monthly salaries are higher than comparable workers. But simple salary comparisons are complicated by adjustments for working hours. In five of the nine countries where teachers’ monthly salaries are lower and where teachers report their hours, their hourly wage is higher than that of other workers. Positive premia tend to be higher for teachers on permanent contracts – who get paid more but work similar hours – than for teachers on fixed-term contracts. Teacher earnings are not more determined by age and education than those of other workers. The fraction of teachers in the workforce has also risen across countries over the last two decades. Contrary to expectations, the teacher wage differential (monthly or hourly) across countries is not associated with GDP per capita, the size of the formal sector, the share of female workers in other wage jobs, the rate of unionization, or female labor force participation. We find a positive association between teacher pay differentials and student learning outcomes, both using cross-country and within-country data, although we cannot rule out non-causal explanations for this.

This analysis contributes to three literatures. The first examines the role of salary in attracting quality candidates to the public sector. Ferraz and Finan (2011) document that higher wages for politicians improve political performance in Brazil. In addition, Dal Bó, Finan, and Rossi (2013) find that when salaries increased, more able applicants applied for public-sector jobs. With respect to teachers, combining cross-country data on teacher salary and student performance on international assessments in OECD countries, Dolton, Marcenaro-Gutierrez, Pistaferri, and Algan (2011) suggest that “the relative wage of teachers is a very good proxy for their average quality.” Recently, Hanushek et al. (2019) show that in OECD countries, teacher salary premiums

⁵ While these are more formally reported earnings, we refer to them as salaries and wages for simplicity.

are associated with teacher cognitive skills and student performance. Our results are consistent with those of these studies and contribute to the literature by adding evidence from African countries.

The second examines the role of teacher pay changes on student learning. When Indonesia substantially increased teacher pay, teachers' job satisfaction rose but student academic achievement did not (de Ree et al., 2018). Several studies examine the effect of providing hardship allowance to teachers working in remote areas in developing countries on student performance, and all of them find little to no effect (Cabrera and Webbink, 2018; Bau and Das, 2017; Pugatch and Schroeder, 2018; da Silva Filho and de Xavier Pinto, 2014). By contrast, we find a positive association between teacher wage premium across countries and student performance. However, the findings might not be contradictory to each other if we consider the potential mechanisms for how student learning might be affected. The literature on teacher pay changes measures the short-term effects of such policies, and the primary mechanism to improve student learning in that time frame is the effort of teachers in the current system. On the other hand, the mechanism associated with wage differentials is more likely to be workers' self-selection. When teacher pay is doubled, it may take years to hire new teachers and improve the overall quality of the teaching force. However, de Ree et al., 2018 make the argument that because the total supply of teachers turns over slowly, paying current teachers much more in the hopes of slowly achieving a more effective body of teachers may not be the cost-effective education investment.

The third explores cross-country differences in teacher salaries and their association with other outcomes. Finan, Olken and Pande (2017) document that low-income countries provide higher wage premiums to public sector employees. Mizala and Ñopo (2016) conduct an analysis of teacher relative pay using data from 13 Latin American countries and find that teachers earn less than "other professionals and technicians" with similar observable characteristics. Our analysis on low- and middle-income countries in Africa also finds higher salary premiums in lower-income countries but we also observe substantial variation in teacher salary premiums given an income level.⁶

⁶ One recent report examines teacher pay across 13 countries in Sub-Saharan Africa and finds that primary school teachers are underpaid by the hour, compared to other professionals, and secondary school teachers are comparably paid. However, the analysis is pooled for the 13 countries, with no indication of country-by-country variation (see Bashir et al. 2018, Figure 4.7).

The rest of this paper is structured as follows: Section 2 describes the data and empirical strategy. Section 3 describes our results. Section 4 discusses and concludes.

2. Data and empirical strategy

2.1. Data

We draw on several sources of data. Our principal analysis of teachers and their salaries builds on household surveys and labor force surveys conducted in 15 low- and middle-income countries in Sub-Saharan Africa (Table 1 Panel A).⁷ We chose these countries and surveys based on three criteria:

- (1) The surveys included detailed information on occupation, working hours, earnings, educational attainment and other basic demographic characteristics of surveyed household members or individuals.
- (2) The surveys were conducted no earlier than 2010. If there were multiple surveys available for the same country, we chose the most recent one.
- (3) The survey data were accessible.

The resulting set of countries included Côte d'Ivoire, Namibia, Sierra Leone, Tanzania and Zambia with data from national labor force surveys; Burkina Faso, Malawi, Niger, Nigeria and Uganda with data from Living Standards Measurement Surveys (LSMS) with an employment module; and the Democratic Republic of Congo, The Gambia, Ghana, Liberia and Senegal with data from national household surveys with a labor force module. We added five middle-income countries from East Asia (Cambodia and Indonesia), Southeast Asia (Pakistan) and Latin America (Bolivia and Mexico) as comparison countries (Table 1 Panel B). We selected these countries among a set for which data were accessible to us, in order to cover a range of income levels comparable to those across the Sub-Saharan African ones. In total, we gathered survey data from 20 low- and middle-income countries. Table 1 provides background information on these surveys: the countries, the source of the survey data and the year in which the survey was conducted.

⁷ We use the World Bank 2019-2020 income and regional classifications (World Bank, 2019b).

The focus of our analysis is primary and secondary school teachers. This choice was driven by the fact that teachers in the basic education cycle make up the bulk of the teaching workforce. Additionally, their salaries are often set centrally and drawn directly from the government expenditure on education, which makes cross-country comparison possible and meaningful. From each of these surveys, we identified primary and secondary teachers using occupation codes listed in interviewer manuals. Most of the surveys used the International Standard Classification of Occupations (ISCO) or a variant form of it. The occupation codes allowed us to differentiate primary and secondary teachers from other educators such as pre-primary teachers, special education teachers, and university lectures and professors. Exceptions are Malawi where the data classifies teachers at all levels in the same group, and Pakistan where pre-primary and primary teachers are grouped. (Detailed data processing notes can be found in Appendix Table A1). We retained these two countries in our analysis, but our conclusions are similar if we exclude Malawi and Pakistan. We excluded educators other than primary and secondary teachers from our analytical samples since their jobs and pay determination may be quite different from primary and secondary teachers. Throughout this paper, “teachers” therefore only refers to primary and secondary school teachers.

Table 1 gives details about our samples: the number of teachers, the share of teachers in the formal sector, and the shares of teachers in the overall workforce in each survey. The number of teachers sampled in the African countries ranges from 119 teachers in Niger to 1,104 teachers in the Democratic Republic of the Congo, with 370 teachers on average per country. The sample sizes in the comparator countries are larger: from 393 in Cambodia to 12,077 in Indonesia. On average, African teachers represent 2.2% of the overall labor force in each survey, which is similar to that in the comparator countries (2.4%).⁸ This share is also comparable to that in high-income countries like the United States, where primary and secondary teachers make up about 2.2% of the labor force.⁹ On the other hand, African teachers on average constitute a larger share (13%) of wage employment in each survey than the teachers in the comparator countries (8%).¹⁰ Because

⁸ The labor force is defined as people aged between 15 and 64 who worked, looked for a job in the past week, or had a job to return to.

⁹ The statistic of 2.2% for the US is derived from the May 2018 National Occupational Employment and Wage Estimates reported by the U.S. Bureau of Labor Statistics. It is the share of all employment that is categorized as having the occupations of “Elementary and Middle School Teachers” or “Secondary School Teachers.”

¹⁰ Formal sector employees are people in the labor force who reported they earned a wage or salary in their primary jobs.

the share of teachers in the labor force is similar across these two samples, the higher share of wage employment in the African sample is likely due to the fact that the number of wage jobs in African countries is smaller.

We also include supplementary analysis using data from a student test in grades 2 and 6 and a complementary teacher survey administered to francophone African countries in 2014, the PASEC (PASEC, 2015).¹¹ We include data from all available countries: Benin, Burkina Faso, Burundi, Cameroon, Congo, Cote d'Ivoire, Niger, Senegal, Chad, and Togo. Finally, we present data on the total numbers of teachers and students from the UNESCO Institute for Statistics (UNESCO, 2020) and data on the labor force across countries from the International Labour Organization (ILO, 2020).

2.2. Empirical strategy for estimating relative earnings

Traditional models of wage determination assume some relationship between earnings and productivity. The simplest of these models is that proposed by Mincer (1974), which relates earnings to basic proxies of human capital such as education and age or experience. Public sector wages, and in particular those of teachers, might be driven by these factors but also by other factors such as achieving social goals, by rigidities introduced as a result of collective bargaining, or by other bureaucratic or institutional factors (e.g., patronage or nepotism) (Finan, Olken, and Pande, 2017).

Simply presenting descriptive statistics—stratified by certain characteristics—can shed light on general patterns but may not capture systematic differences associated with occupations. For example, there might be different job requirements for teachers, and observed differentials may pick up the effects of age or experience. Additionally, there may be regional differences; for instance, urban or rural residence might be systematically related to both earnings as well as the probability of being a teacher. Thus, in this analysis, besides providing descriptive statistics of teachers and their compensations, we conduct a set of multivariate analyses to examine teacher earnings differentials. Specifically, we estimate models that control for the basic productivity factors (following Gregory and Borland 1999), as well as other potential confounders—namely

¹¹ PASEC stands for Programme d'analyse des systèmes éducatifs de la Confemmen.

gender and urban/rural residence—that might differ systematically between teachers and comparable wage workers.

We use the specification in Equation (1) to run a set of multivariate regressions that control for potentially confounding effects and attempt to isolate the association between earnings and being a teacher. To account for potential biases associated with wage distributions of different occupations (i.e., the distribution of teacher earnings is more compressed), we fit Equation (1) using both OLS and median regressions.

$$\ln(Earning_i) = \gamma_0 + \gamma_1 Teacher_i + \gamma_2 Post_secondary_i + \gamma_3 Age_i + \gamma_4 Age_i^2 + \gamma_5 Male_i + \gamma_6 Urban_i + \varepsilon_i \quad (1)$$

where $\ln(Earning)$ is the log of total reported earnings (monthly or hourly, depending on the specification), *Teacher* is an indicator variable for teachers, *Post-secondary* is an indicator for having post-secondary education (and the regression sample is limited to wage workers with secondary or post-secondary education), *Age* is the individual's age, *Male* is an indicator for male individuals, and *Urban* is an indicator for urban residents.

Despite the fact that several potentially confounding observed variables are controlled for, the estimated coefficient may still not represent the isolated impact of being a teacher on earnings, as there may be unobserved factors that affect both earnings and the probability of being teacher. If this is the case, the coefficient on the teacher variable would capture both the actual impact of being a teacher and the impact of these unobserved factors. Therefore, the analysis should be viewed as a summary of the observed premium (or deficit) of being a teacher controlling for the variables included in the model.

When calculating total earnings, we combine reported payments in cash as well as payments in kind (if any), such as food and allowances.¹² However, four of the 15 countries in our African sample (Côte d'Ivoire, the Democratic Republic of Congo, The Gambia, and Tanzania) did not explicitly report the existence and value of in-kind payments; in the comparator group, only Indonesia and Cambodia reported this. It is unclear from the questionnaires whether in these

¹² Appendix Table A2 shows the proportion of respondents who reported in-kind payments (median is 16.9%) and – for those who did – how much of their income they reported as such (median is 24%).

cases in-kind payments are included in the reported values or not.¹³ If in-kind payments are included in these cases, our measures of earnings can be interpreted as the total income of an employed person from the primary job. We note, however, that teachers as civil servants receive further benefits that are not likely to be monetized in regular earnings (e.g., retirement benefits; job security) and hence not included in the response to the earnings questions – and these are therefore not included in our analysis.

Indeed, in our data we find that teachers are significantly more likely to report receiving benefits such as paid leave, medical benefits, and a pension than other workers (Table A3). Across our Africa sample, teachers are 31 percentage points more likely to receive paid leave, 9 percentage points more likely to receive medical benefits, and 30 percentage points more likely to have a pension. On average, even teachers on fixed term (as opposed to permanent) contracts are more likely to receive benefits: for example, 49 percent of teachers on fixed term contracts report access to paid leave versus only 38 percent of other wage workers (Table A4).¹⁴ As a result of these other benefits, our salary estimates likely represent an underestimate of the teacher premium.

In our analysis, we separately consider monthly and hourly earnings since hours worked differ systematically between wage workers who are teachers and those who are not. All but one survey we analyze report earnings along with the corresponding time unit of the earnings, for example, daily, weekly, monthly, quarterly, or yearly. Using these two indicators, we first derive implied monthly earnings. For example, if an employee reports her quarterly earnings, then her monthly earnings are calculated as the quarterly earnings divided by three. If daily earnings are reported, we multiply the daily earnings by how many days the person usually works in a week, then multiply that number by four to get monthly earnings. To estimate hourly earnings, we divide the monthly earnings by four times the reported weekly working hours. The Gambia survey did

¹³ This could affect our results if the reported earnings in surveys from those countries did not include in-kind payment, and teachers in those countries were systematically more (or less) likely to receive in-kind payment relative to employees in other professions.

¹⁴ In separate data on a wider range of benefits but asked only of teachers, we find that teachers – particularly civil servant teachers – across ten African countries do report receiving a wide range of benefits (Table A5). For example, 54 percent of teachers in Benin (and 90 percent of civil service teachers) report receiving a housing allowance; those numbers are 67 percent (88 percent) in Côte d'Ivoire. The set of benefits vary across countries, but at least 30 percent of civil service teachers report at least three benefits in each of the ten countries, and in one (Senegal) they report seven benefits.

not report working hours, so we exclude them from any analysis involving hourly earnings. (Detailed data processing notes can be found in Appendix Table A1.)

When reporting earnings and performing the multivariate analysis, we limit the sample to wage employees with at least some secondary education to establish a comparable group of professionals to teachers. This is driven by two facts. First, on average only 4.2% of teachers had less than secondary education in our African sample (Table 2). Therefore, we assume that secondary education is the minimum education requirement for being a teacher in most cases and exclude observations with less than that level of education. Second, teachers either in public or private schools are wage workers. The earnings profiles of wage workers could be systematically different from those workers in the informal sector. For instance, many workers in the informal sector are seasonal, so their earnings would fluctuate substantially. A large share of workers in our African sample were own-account farmers or family helpers who did not report their earnings. Additionally, we trimmed the top and bottom one percent of monthly and hourly earnings in each country sample to mitigate the influence of outliers.

To further unpack the earnings differentials for teachers at different education levels, we extended the teacher variable in equation (1) to primary teacher and secondary teacher variables as reflected in equation (2). Again, we fit equation (2) using both OLS and median regressions.

$$\ln(Earning_i) = \gamma_0 + \gamma_1 T_Primary_i + \gamma_2 T_Secondary_i + \gamma_3 Post_secondary_i + \gamma_4 Age_i + \gamma_5 Age_i^2 + \gamma_6 Age_i^3 + \gamma_7 Male_i + \gamma_8 Urban_i + \varepsilon_i \quad (2)$$

where $T_Primary$ is an indicator for primary school teachers and $T_Secondary$ is an indicator for secondary school teachers.

3. Results

3.1. Who are teachers in Africa?

Before turning to regression results, we first document the demographic characteristics of teachers and other wage workers (Table 2). A typical teacher in Africa is a 38 years-old male living in an urban area. In absolute terms, teaching is still more likely to be a career for men: on average, three out of five African teachers are male. By way of contrast, the share of male teachers in the comparison countries is slightly under 50%, and three quarters of teachers are female in the U.S.

(NCES, 2018). However, in relative terms, women are more represented in teaching than in other wage jobs where male workers make up an even larger share (73%); the pattern is similar in the comparator countries—and these findings are consistent with the pattern in high-income countries like the U.S. Indeed, although we observe a lower share of male teachers in the teaching force as national income levels rise across our sample (corr = -0.60, p-value<0.01, N=20), the gender difference between teaching and other wage jobs persists across income levels. For example, in Namibia, the country with the highest GDP per capita in our African sample, 34% of teachers versus 58% of other wage workers are male. In Malawi, one of the low-income countries, while the share of male workers is 60% in teaching, the share is 80% in other wage jobs.

The average age of African teachers ranges from 35 (in Burkina Faso, The Gambia, Ghana and Zambia) to 45 (in Liberia), with of a median of 38. Teachers are about two years older than other wage workers. Similarly, in the comparator countries, the average age of teachers is 39 while it is 34 for other wage workers . About 60% of African teachers live in urban areas, which is also where most wage workers are located. Considering the large proportion of African population living in rural areas, especially school-age children, the concentration of teachers in urban areas demonstrates a potential mismatch, consistent with findings from previous research (Bashir et al. 2018; UNESCO, 2019).¹⁵

In terms of school type, about 20% of teachers work in private schools in African countries, a larger proportion than the 14% in the comparator countries.¹⁶ This is consistent with the rise of private schools in Sub-Saharan Africa in recent years (World Bank, 2018b). But there is significant variation among the 15 African countries we study, with private school teachers ranging from 5% (in Namibia) to 38% (in The Gambia) of the teaching force. In the comparator countries, private school teachers range from 6% (in Cambodia) to 30% (in Pakistan). Depending on the nature of a private school (i.e., elite or low-cost) and the contract type, teachers' salary and benefits could vary substantially, which we discuss in section 3.2.

¹⁵ The surveys only collected the area an individual lived but not necessarily where the person worked, which would be the ideal way to distinguish whether teachers both lived and worked in urban areas or lived in urban areas but travelled to work in rural areas. The latter is not uncommon in many African countries.

¹⁶ Teachers were considered working in private schools unless they reported government (at any level) or any public entity as their employer.

Another important group in the African teaching force is contract teachers. Due to the increasing demand for education, hiring contract teachers is common in Sub-Saharan African countries and other parts of the world (Chudgar, 2015).¹⁷ Although their job responsibilities are similar to those of civil-service teachers, their salaries are typically substantially lower and they lack job security. In the survey data we use for most countries, all employed respondents—including teachers—are asked whether they have a permanent or a fixed-term/temporary contract. In our sample, the proportion of teachers on fixed term or temporary contracts ranges from 5% (Tanzania) to 42% (Côte d'Ivoire) (Table 2). On average, the proportion of teachers on a fixed term or temporary contract is slightly higher for secondary teachers (25%) than for primary teachers (23%). In Uganda, 74% of secondary teachers are on a fixed term or temporary contract compared to 33% of primary teachers.

Table 3 presents the educational attainment of teachers. The majority of teachers have at least secondary school education in all countries in our sample. The only countries where more than seven percent of teachers have only a primary degree are Côte d'Ivoire (13.5%) and Zambia (15.8%). The average educational attainment of teachers in the comparator countries is higher: 86% have post-secondary education versus 53% in the African countries. Relative to other wage workers, teachers are much more likely to have post-secondary education in every country in either of our samples except the Democratic Republic of the Congo. There is a notable difference in educational attainment between primary school teachers and secondary school teachers in most African countries and Pakistan. On average, 80% of secondary school teachers have post-secondary education compared to 50% among primary school teachers. The difference is less salient in Côte d'Ivoire, Nigeria, Uganda, Indonesia, Bolivia and Mexico, where at least 80% of both primary and secondary teachers have post-secondary education.

3.2. How has the supply of teachers changed over time?

Any discussion of salaries makes more sense if we understand the relative supply of workers in the field. We track the proportion of primary school teachers relative to the overall

¹⁷ Many countries employ part of their teaching force on short-term, untenured contracts. Research in Kenya and India shows higher test scores for students taught by locally hired teachers on annual contracts (Duflo et al. 2015; Muralidharan and Sundararaman 2013), although in Kenya, those gains disappeared when the contracts were administered by government rather than by non-government organizations (Bold et al. 2018).

labor force along with the ratio of primary school teachers to students across the countries in our sample of household surveys (Figure 1).¹⁸ There are no countries in our sample in which the fraction of teachers in the labor force has fallen substantively. The proportion has risen sharply in several countries (e.g., Burkina Faso, Democratic Republic of the Congo, Sierra Leone, Tanzania, and Zambia), risen modestly in some (e.g., Côte d'Ivoire and Malawi), and stayed roughly constant in others (e.g., the Gambia). Furthermore, the teacher-student ratio has also risen in many countries (i.e., smaller class sizes), so the rise in teachers cannot entirely be explained by rising enrollment. The average rise across the continent suggests a combination of increasing demand for teachers and that teaching is seen as a desirable profession.

3.3. What do teachers and other workers earn in Africa?

We assess teachers' earnings relative to other wage workers in two ways. In this section, we compare monthly earnings, hourly earnings, hours worked weekly and the proportion of having a second job (Table 4). In the next section, we report the results of multivariate analyses that simultaneously control for age, gender and geographic location.

The median earnings of teachers identified in our African surveys is about \$680 per month (measured at the 2011 purchasing power parity (PPP) exchange rate), and teachers in the comparator countries earn about \$860 (Column 1, Table 4). There is, however, very large cross-country variation in these monthly earnings. Teachers make \$100 per month in the Democratic Republic of Congo, \$220 in Liberia, \$400 in Niger, \$640 in Ghana, \$800 in Tanzania, \$1,600 in Zambia, and \$2,300 in Namibia. In the comparator sample monthly earnings for teachers range from \$420 in Cambodia to about \$1,200 in Bolivia and Mexico.

One often-used way to put these numbers in context is to express teacher earnings in relation to GDP per capita. Column 2 of Table 4 reports that on average teachers in the African sample are paid 300 percent of GDP per capita, again with large variation across countries. Burkina Faso and Zambia pay their teachers around 500 percent of GDP per capita, and at the other extreme, Nigeria pays its teachers only 90 percent of GDP per capita. In the comparator sample, teachers earn about 140 percent of GDP per capita, similar to the OECD average of 130 percent (OECD,

¹⁸ There are far more missing data among secondary school teachers and so those results are not informative.

2011). Plotting these numbers by countries' GDP per capita (Figure 2), we find suggestive evidence of a negative correlation between teacher monthly earnings as a ratio of GDP per capita and a country's income level. In other words, teachers' salaries rise as national income rises, but at a slower rate than national incomes. While this suggests that teachers in lower-income countries are relatively better off than those in higher-income countries, the poor living and working conditions in many low- and lower middle-income countries in our sample mean that even being paid several times the GDP per capita does not mean teachers enjoy the same quality of life as teachers in upper-middle- or high-income countries (Evans and Yuan, 2018).

Across countries in our sample, teachers are paid either a lower or comparable monthly salary to other wage workers with similar educational background in three quarters of African countries and all the comparator countries (Columns 1-4, Table 4). However, teachers in all countries in our sample work significantly fewer hours per week, about 36 hours among teachers compared to 49 hours among other workers (Columns 7-8, Table 4). After scaling monthly earnings by hours worked, the results show that teachers are paid more on an hourly basis than other workers in every country except the Democratic Republic of Congo, The Gambia, Liberia and Niger. Furthermore, teachers are more likely to take a second job in almost every country, which suggests that teachers may want (or need) to work more to make higher earnings (Table 4, last two columns).¹⁹ However, we do not observe an association between reported hours worked by teachers and the propensity to take a second job (corr = 0.25, p-value=0.32, N=18).

Who are these other wage workers? To better understand the relationship between teacher pay and that of other secondary and post-secondary graduates to whom we compare them, we summarize the broad occupations of these other workers and summarize their earnings, separated into those with secondary and those with post-secondary education. We classify occupations using the International Labor Organization codes from the household surveys (ILO 2012). While there is variation across countries, across our Africa sample we see that among wage workers with secondary education, only one occupation – managers – earns more than teachers (Table 5A). Among wage workers with post-secondary education, there are just three occupations that earn more than teachers: managers, professionals, and skilled agricultural workers (Table 5B). Teachers

¹⁹ See Appendix Table A6 for earnings of different teacher groups: teacher in public schools; primary school teachers; and secondary school teachers.

are relatively less well-paid in our comparison countries, with managers, professionals, technicians, clerks, and machine operators all earning more at the secondary level and managers, professionals, and technicians earning more at the post-secondary level.²⁰

Another earnings-related question is whether teacher pay is less linked to performance in general than that of other workers. As a partial test of this, we compare how much variation in teacher pay is explained by observable characteristics relative to pay for other workers. Specifically, we regress monthly earnings on gender, age (and its square), education, and urban status for teachers and for all other workers and compare the R-squared (R^2), a measure of how variation is captured by these observed characteristics.²¹ We find that in our Africa sample on average, teacher pay is slightly less explained by observed characteristics (R^2 of 0.21) than that of other workers (R^2 of 0.27). In our comparator sample, we observe the opposite pattern, with an R^2 of 0.29 for teachers and 0.24 for other workers. Even in Ghana, the country in our sample with the highest R^2 for teachers, less than half of teacher pay is explained by observed characteristics. These are not monumental differences, and since we are running separate regressions, we cannot test whether the differences are statistically significant. But these statistics do push against the idea that teacher pay is much more likely to be determined by age and education (rather than performance) than other fields in Africa.

If we divide teachers by contract type, we find that on average, the median monthly earnings of fixed term contract teachers are just 71 percent of the earnings of permanent teachers in our Africa sample (Table 6). The ratio ranges from just 36 percent in Burkina Faso (similar to Pakistan in our comparator sample) to 91 percent in the Democratic Republic of the Congo and over 100 percent in Sierra Leone. The high number in Sierra Leone is driven entirely by secondary school teachers. At the primary level, teachers on fixed term contracts earn less than teachers on permanent contracts in every country. The range is similar for the ratio of hourly wages, suggesting that teachers on permanent and fixed term contracts report similar working hours (Table 7).

²⁰ We also do this comparison by sector (Tables A7 and A8), using UN sector classification codes (UN 2007). With secondary education, teachers earn more than workers in any sector except mining. With post-secondary education, teachers are much lower: post-secondary workers in agriculture, mining, manufacturing, construction, financial services, health and social services, and public administration all earn more. Only workers in retail and administrative services earn less.

²¹ We group all workers other than teachers in order to ensure reasonable sample sizes.

3.4. How are teachers paid relative to other professionals, adjusting for controls?

Table 8 reports the monthly earnings differentials estimated by multivariate regression analyses which control for education, age (and its square), gender, and rural/urban location. We first estimate the model for all teachers using OLS and median regression (Columns 1 and 2 respectively). We then replace the teacher dummy with primary-teacher and secondary-teacher dummies in the OLS regression (Columns 3 and 4). Next, we keep only teachers in public schools and remove all other teachers from the sample (Column 5). Last, we estimate the same model but limit the sample to public-sector employees to compare how public-school teachers are paid compared to other public sector employees (Column 6).

In 5 of the 15 African countries in the sample (Burkina Faso, Côte d’Ivoire, Namibia, Senegal and Zambia), teachers enjoy a monthly earnings premium that averages 38%. In three of the African countries (Ghana, Malawi, and Niger), teachers earn similar amounts to comparable wage workers. In the remaining 7 African countries, teachers suffer a deficit in earnings relative to comparable wage workers that averages 26%. Among the comparator group countries, it is only teachers in Mexico who show an earnings premium (of 5%). In three of the countries, teachers suffer a deficit of between 12 and 28% (Cambodia, Indonesia, Pakistan). In Bolivia, teachers are paid similarly to comparable workers. This basic set of results is robust to whether we use OLS or median regression, although the point estimates vary for some countries (additional median results are reported in Appendix Tables A10 and A11).²²

Given that most teachers are in primary schools, and that most are in public schools, it is unsurprising that the results are similar when we focus on those subsets of the sample. The results suggest that, in general, when public sector teachers have an earnings premium relative to comparable workers, they also have a premium relative to other public sector employees—although this premium is smaller. In these five countries, therefore, this indicates a “hierarchy” of premiums (with teachers having the higher premium). In countries where public sector teachers have an earnings deficit relative to comparable workers, they also tend to face a deficit relative to other public sector employees (with these magnitudes often being similar). The results for secondary school teachers are different: in many more cases these teachers are paid similarly to

²² If we include teachers and comparator workers with primary education in the regressions, then the teacher premium rises, which is unsurprising since non-teachers with only a primary school education make less.

comparable workers. There are six African countries (out of 14 for which we can estimate this) where there is a statistically significant earnings deficit for teachers (which averages 30%); two African countries where there is a premium for teachers; and in the remaining six countries there is no statistically significant difference. This pattern of secondary teachers being more similar to comparable workers is also found in the comparator countries.

With respect to hourly earnings, there are substantially more systematic patterns. Teachers have a statistically significant hourly-earnings premium in eight of the 14 African countries, and in three of the five comparator countries. Hourly-earnings deficits are rare, but nevertheless evident in Nigeria and Indonesia (Table 9). Averaging across all values (positive and negative, statistically significant and non-significant), the hourly wage premium for teachers in African countries is 27 percent and 19 percent in the comparator countries. Recall that in monthly earnings terms these averages were close to zero (which masked substantial heterogeneity). The overall pattern is once again similar when using median regression.

The results are also similar when restricting the analysis to primary school teachers or to public school teachers. Public sector teachers tend to have either no premium or a positive hourly earnings premium when compared to other public sector employees (12 of the 14 countries for which this could be estimated). In only two countries (Tanzania and Uganda) do they have a deficit relative to comparable civil servant employees. Last, the hourly earnings premiums are typically also found for secondary school teachers (i.e., these are now more in line with teachers overall/primary school teachers).

Across contract types, earning premia are higher (or less negative) for teachers with permanent contracts than for teachers with fixed-term contracts. For both monthly and hourly wages, there are more statistically significant premia for permanent contract teachers than for fixed-term contract teachers (Table 10).

3.5. Correlations

3.5.1. Teacher pay and student performance

We examine the cross-country association between teacher earnings premiums and student achievement using two measures: first, the harmonized test scores from the Human Capital Index

database, recently developed by the World Bank (2018a); second, the rate of “learning poverty” defined as the share of children who are unable to read and understand a simple text by age 10 (World Bank, 2019a). For more details on these measures and our empirical specification, see Appendix 1. Figures 3 and 4 provide visual evidence of the association between teacher earnings differentials and student performance. Figure 3 shows the cross-country relationship of the teacher monthly earnings differential (relative to comparable workers) and harmonized student test scores among African countries (Panel A) and all countries (Panel B). In both panels, the monthly earnings differential for teachers is positively associated with student test scores. In African countries, a 100% earnings premium is associated with a 41-point increase in harmonized test score, which is about 0.6 of a standard deviation across all the global harmonized test scores (Table 11). Moreover, we observe a similar positive association in Figure 4 that plots the teacher hourly earnings differentials against student test scores. These associations are statistically significant at conventional levels (Table 11).²³

When we use the rate of learning poverty as a proxy for student performance, we also find an association (this time negative, consistent with the HLO results) between the teacher earnings differential and the proportion of children living in learning poverty. However, because of incomplete data coverage, only 10 countries are included in the analysis and the results are not statistically significant (Table 11).

In our final examination of the association between student learning and salaries, we use microdata from ten Francophone African countries which include test scores for students and self-reported monthly salaries of teachers (see Appendix 1 for details).²⁴ We estimate the model both without and with a set of controls (Table A12 Columns 1-6 and 7-12 respectively). We find strongly statistically significant, positive associations when pooling the data across countries in both specifications. This is the case in Grades 2 and 6 combined, in Grade 2, and in Grade 6 without controls; the coefficient is still positive but no longer statistically significant in Grade 6 with controls. When carrying out the analysis country-by-country, the positive association holds in Grades 2 and 6 in eight countries (six with controls) and is statistically significantly positive in

²³ As is visible in Figures 3a and 4a, the association is driven by two groups of countries: those with low premia and low test scores and those with higher premia and higher test scores. Within these groups the association is close to zero and not statistically significant, although samples are small.

²⁴ Note that this is no longer examining the relative pay of teachers—rather the absolute level.

five countries (three with controls). With controls, there are two countries with statistically significant negative associations (Benin and Burundi). On the whole, the microdata are consistent with the notion that better paid teachers are in schools with higher performing students. This may or may not be the result of a causal relationship: we cannot, for example, rule out that the best teachers are paid more and are sent to schools with better students—although our controls do capture teacher education and experience.

3.5.2. Teacher pay and other aspects of the economy

How do teacher wages change as structural aspects of economies change? We explore the correlations between teacher wage differentials and key macroeconomic indicators like growth in GDP and GDP per capita; labor market indicators like formal sector size and female labor participation; and political economy factors such as the level of teacher unionization.²⁵ None of these indicators shows a statistically significant association with either the monthly or the hourly earnings differentials for teachers. We also examine the correlation between teacher wage premia and teachers as a fraction of the labor force; and the change in teachers as a fraction of the labor force. Both relationships are positive but not statistically significant. (All these correlations and their statistical significance are reported in Appendix Table A13.) Thus, we see no evidence that teacher wage differentials are more pronounced in richer economies, more formal economies, economies with more women in the labor force, or even with teacher unionization. The lack of association between teacher unionization and teacher wage differentials is consistent with evidence from the United States (Frandsen 2016; Paglayan, 2019).²⁶

4. Conclusion

In this paper, we present new evidence on teacher salaries across a set of 15 African and 5 comparator countries. We document key descriptive statistics about the level of teacher salaries and show the relationship of teacher salaries to other workers of comparable education and

²⁵ The macroeconomic indicators and labor market indicators are drawn from the World Development Indicators database (World Bank, 2019c). The level of teacher unionization is derived from the survey data used in this paper. A teacher is considered to be a union member if she answered yes to a survey question like “Do you belong to a union?”.

²⁶ Frandsen (2016) does find that increased unionization reduces teacher hours in the United States.

experience in the same economies. Our results may explain part of the contention between those who argue that teachers are paid too little and those who argue that teachers are paid too much (Das, 2017). In several countries in our sample, teachers are often paid less than comparable workers in terms of their monthly income, but they are paid more than others per hour. In several countries, the wage gap between teachers on fixed term and permanent contracts are large. Teachers are much more likely to take a second job than other workers. We also document that teachers receive a wide range of benefits that other workers tend to not to receive, so wage estimates for teachers should be seen as underestimates.

One of our objectives in this research was to identify general lessons across African countries, some of which share languages and legal structures. But these results highlight the danger of adopting a single narrative about compensation for teachers or other public sector workers. Extrapolating from a single case—whether it is Pakistan or Ghana—is unlikely to be instructive when teacher pay differentials and the structure of teacher pay vary so much from country to country, even on the same continent. Growth in the teaching labor force over time varies widely across countries. Monthly wage premia for teachers range from strongly positive (Zambia) to strongly negative (Liberia). Hourly wage premia likewise vary dramatically, although we do not observe strong negative premia in that case. The variation in earnings across teachers—even restricting only to teachers on permanent contracts—differs greatly, from low variation in Sierra Leone to high variation in Burkina Faso. The most obvious structural candidates to explain some of these differences, like the rate of teacher unionization or the formality of the labor force, are uncorrelated with teacher wage premia. Ultimately, there is no clear, single narrative on teacher compensation that explains the wide variation in the structure of teacher labor markets.

While teacher wage differentials appear unrelated to a range of structural factors in the economy, teacher salaries do tend to rise slower than national incomes do. The association (and that is all we observe) between teacher wage differentials and student learning outcomes—both across and within countries—merits further exploration beyond the short-term impacts of wage changes on performance of existing teachers, in order to observe how selection effects may change the net impact on student learning.

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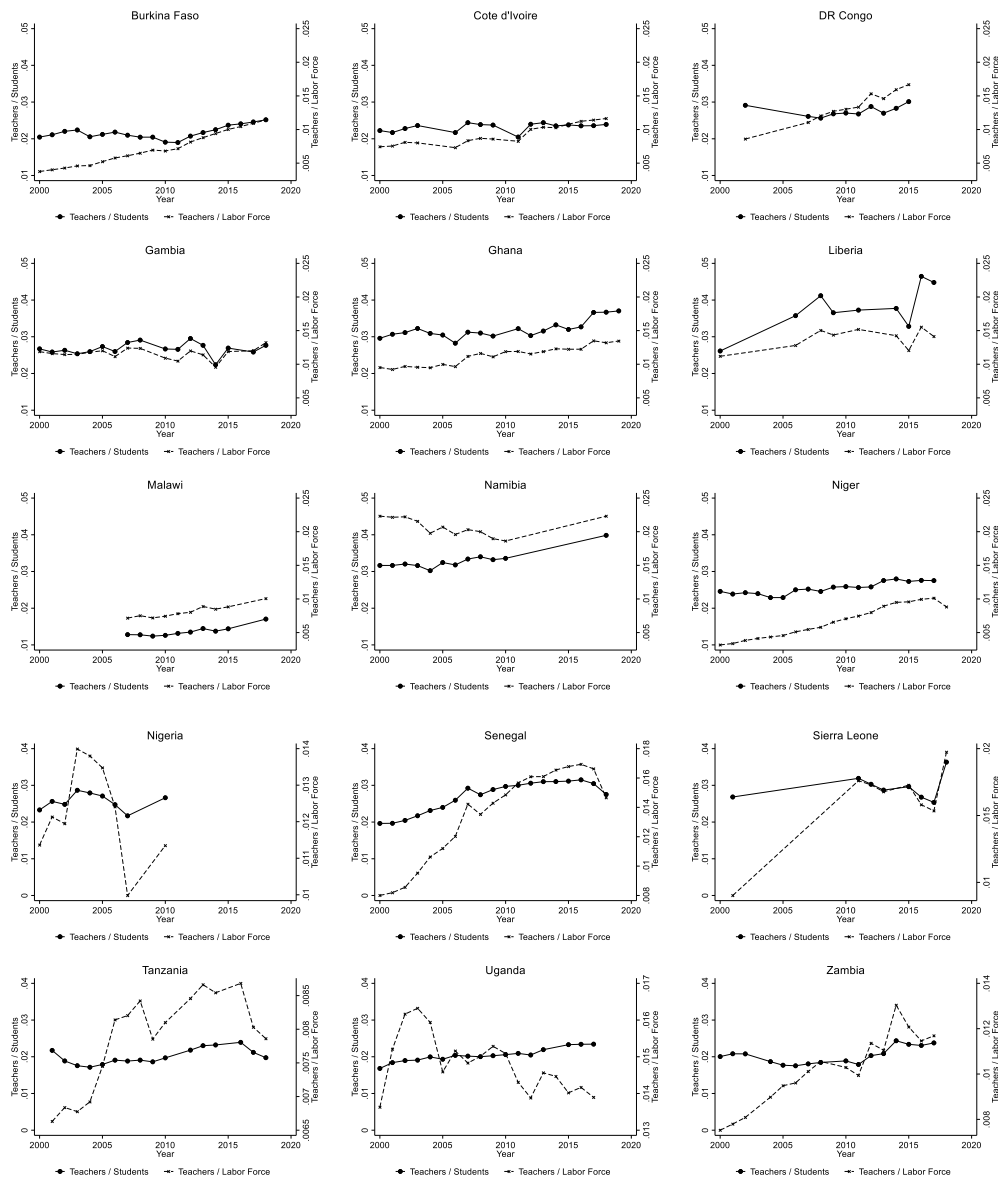
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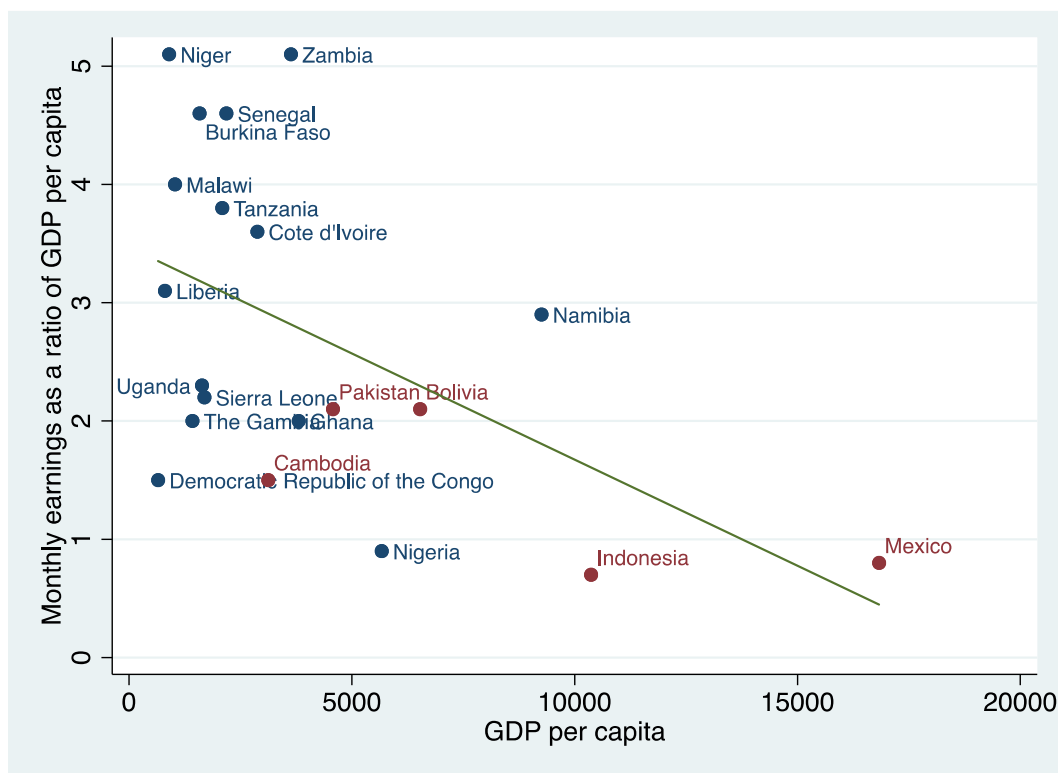
Figures and tables

Figure 1 Trends in Primary School Teachers / Students and in Primary School Teachers / Labor Force



Source: Number of students and number of teachers from UNESCO Institute for Statistics. Labor force is modelled labor force aged 15-64 from International Labor Organization.

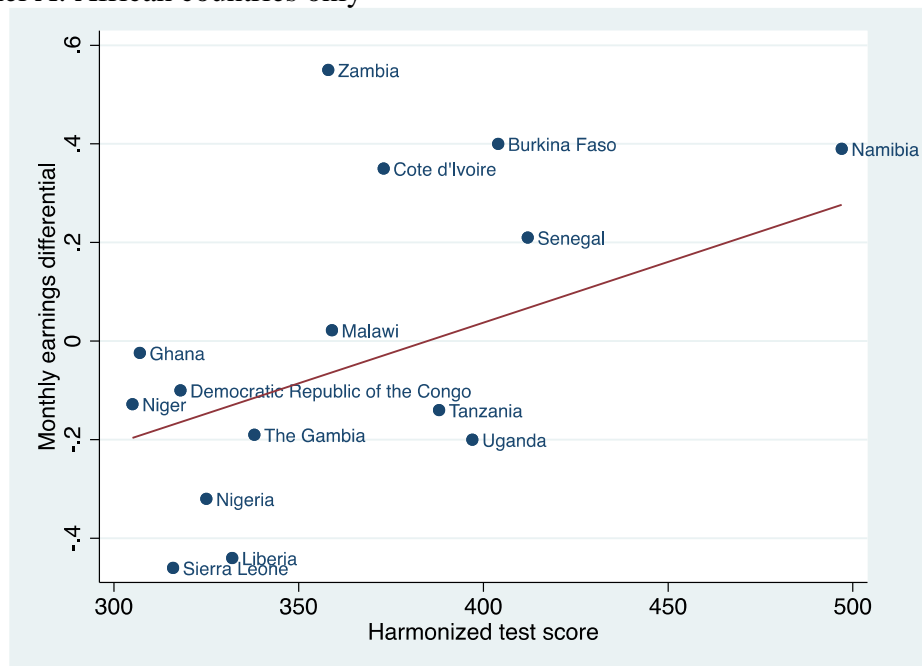
Figure 2 Teacher monthly earnings as a ratio of GDP per capita



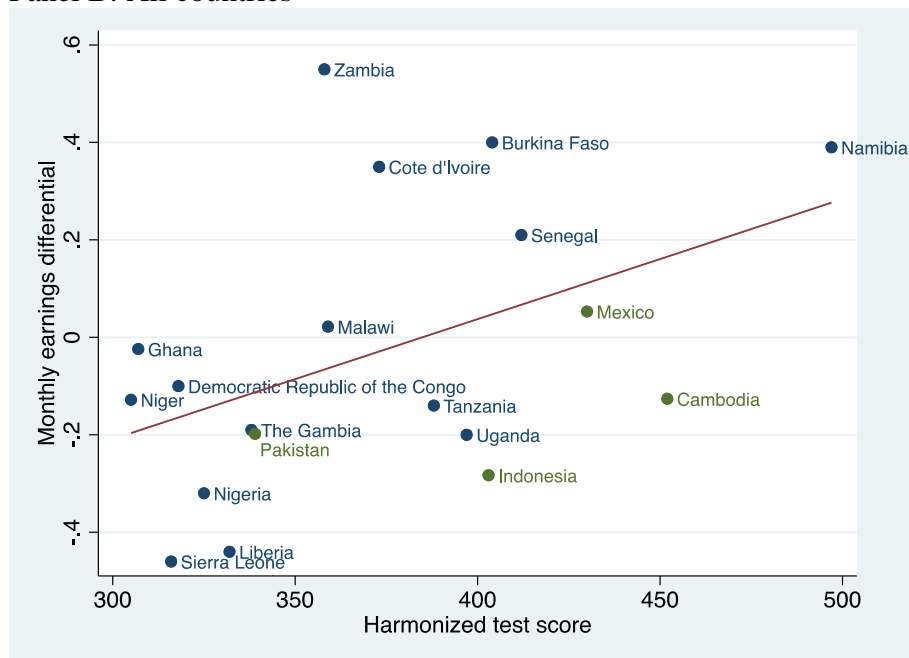
Notes: African countries are in blue dots, and the comparator countries are in red dots. The green line is the line of best fit. *Sources:* See Table 1 for survey data sources and year. GDP per capita data are from World Development Indicators (World Bank, 2019c).

Figure 3 Teacher monthly earnings differential and student performance

Panel A: African countries only



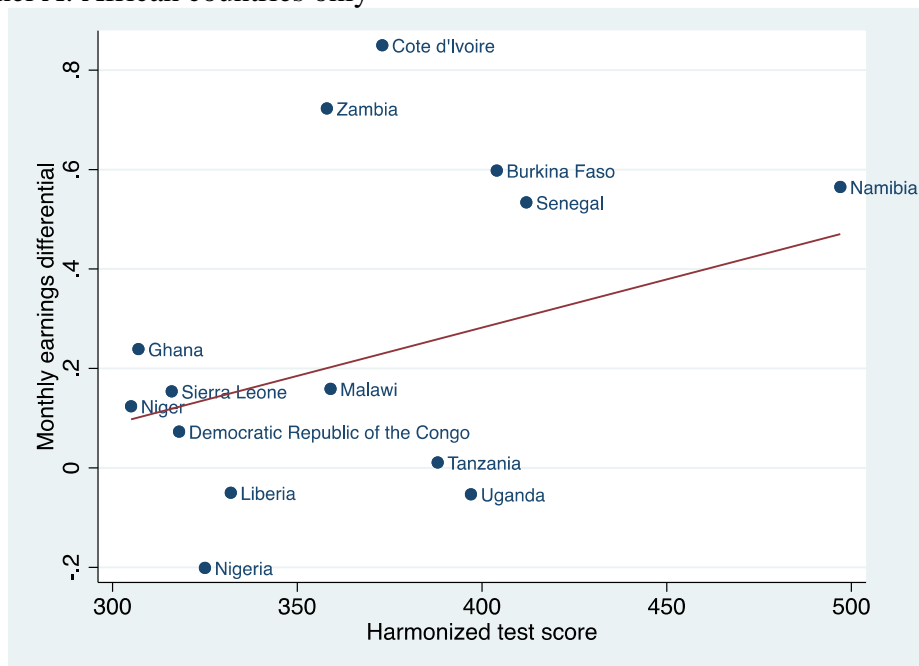
Panel B: All countries



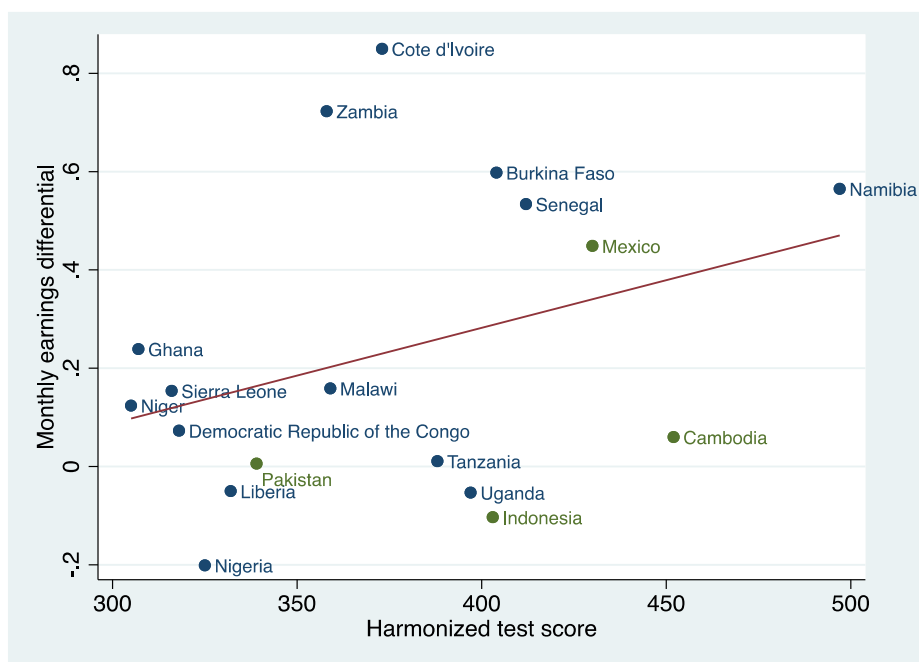
Notes: African countries are in blue dots, and the comparator countries are in red dots. The green line is the line of best fit. *Sources:* See Table 1 for survey data sources and year. Harmonized test scores are from the Human Capital Index dataset (World Bank, 2018a).

Figure 4 Teacher hourly earnings differential and student performance

Panel A: African countries only



Panel B: All countries



Notes: African countries are in blue dots, and the comparator countries are in red dots. The green line is the line of best fit. *Sources:* See Table 1 for survey data sources and year. Harmonized test scores are from the Human Capital Index dataset (World Bank, 2018a).

Table 1 Description of datasets

Table 1. Description of datasets					
Country	Source	Year	Teachers		
			Number surveyed	Percent of total surveyed wage workers	Percent of total surveyed work force (ages 15-64)
Panel A: African countries					
Burkina Faso	Continuous Multisectoral Survey	2014	343	13%	1.3%
Côte d'Ivoire	National Employment Survey	2013	201	6%	1.1%
Democratic Republic of the Congo	National Household Survey	2012	1,104	18%	3.1%
The Gambia	Integrated Household Survey	2010	243	10%	1.9%
Ghana	Ghana Living Standards Survey 6	2012-2013	772	16%	2.4%
Liberia	Household Income and Expenditure Survey	2014-2015	171	14%	2.2%
Malawi	Integrated Household Panel Survey	2010	393	12%	1.9%
Namibia	Labor Force Survey	2013	359	8%	3.7%
Niger	National Survey on Household Living Conditions and Agriculture	2014	119	12%	1.6%
Nigeria	General Household Survey	2015	240	20%	2.8%
Senegal	Poverty Monitoring Survey	2010	331	7%	0.8%
Sierra Leone	Labor Force Survey	2014	220	27%	3.1%
Tanzania	Labor Force Survey	2014	396	12%	1.4%
Uganda	Living Standards Measurement Survey	2013	170	15%	2.6%
Zambia	Labor Force Survey	2014	486	10%	2.4%
Panel B: Comparator countries					
Cambodia	Socio-Economic Survey	2014	393	3%	1%

Indonesia	Labor Force Survey	2015	12,077	11%	4%
Pakistan	Labor Force Survey	2014-2015	2,159	15%	3%
Bolivia	Household Income Survey	2015	403	6%	2%
Mexico	Household Income Survey	2016	1,533	4%	1%

Notes: The surveys in African countries are available from the World Bank Microdata Library. The Cambodian Socio-Economic Survey is available from the Microdata Library of the National Institute of Statistics of Cambodia. The Indonesian Labor Force Survey is available from the ILO Microdata Repository. The Pakistani Labor Force Survey is available upon request from the Pakistan Bureau of Statistics. The Bolivian Household Income Survey is available from The Mexican Household Income Survey is available from the database of National Institute of Statistics and Geography (INEGI).

Table 2 Demographic characteristics of teachers

Country	Teachers					Other wage workers		
	Age	Percent male	Percent urban	Percent working in private schools	Percent on fixed term/ temporary contracts	Age	Percent male	Percent urban
African countries								
Burkina Faso	35.1	57.3%	76.6%	20.4%	10.6%	33.0	73.1%	79.6%
Côte d'Ivoire	38.4	79.1%	76.1%	21.0%	41.7%	33.5	75.7%	80.1%
DR Congo	37.5	72.6%	50.6%	15.1%	40.0%	39.7	78.8%	81.2%
The Gambia	35.2	67.5%	67.5%	38.3%	-	33.6	71.7%	79.6%
Ghana	35.0	64.6%	61.4%	17.9%	-	35.9	70.6%	74.7%
Liberia	44.6	85.4%	42.1%	29.4%	-	38.1	80.0%	58.4%
Malawi	38.2	59.5%	41.2%	21.9%	-	34.7	79.2%	47.6%
Namibia	39.7	34.9%	48.7%	4.7%	14.9%	35.9	57.8%	78.2%
Niger	37.2	47.9%	90.6%	18.0%	29.1%	36.2	85.0%	78.2%
Nigeria	40.7	45.4%	45.4%	24.2%	-	39.6	68.1%	54.2%
Senegal	37.1	76.7%	83.4%	9.1%	16.9%	35.6	64.6%	82.0%
Sierra Leone	41.8	63.6%	79.3%	25.5%	16.9%	38.8	69.0%	90.4%
Tanzania	38.6	43.9%	85.4%	19.3%	5.4%	37.5	70.7%	96.3%
Uganda	37.5	60.6%	29.4%	31.2%	40.1%	31.9	71.5%	48.8%
Zambia	35.3	49.6%	60.1%	12.1%	12.6%	33.1	73.1%	69.3%
Average	38.1	60.6%	62.5%	20.5%	22.3%	35.8	72.6%	73.2%
Comparator countries								
Cambodia	38.0	51.1%	46.3%	5.9%	-	31.0	56.9%	41.5%
Indonesia	40.4	38.9%	38.9%	-	-	35.9	69.4%	65.8%
Pakistan	36.4	74.2%	45.0%	29.9%	7.7%	34.8	65.2%	53.7%
Bolivia	42.0	38.5%	87.6%	9.8%	-	33.9	67.2%	89.0%
Mexico	39.3	40.3%	80.1%	12.2%	15.6%	35.9	62.8%	78.8%
Average	39.2	48.6%	59.6%	14.4%	11.7%	34.3	64.3%	65.8%

Notes: Data in The Gambia, Ghana, Liberia, Malawi, Nigeria, Malawi, Cambodia and do not report a worker's contract type. Source: Surveys listed in Table 1. Several countries do not ask the question of whether workers are on permanent or fixed-term contracts.

Table 3 Educational attainment of teachers and other wage workers

Country	Teachers			Other wage workers			Primary teachers			Secondary teachers		
	P	S	P-S	P	S	P-S	P	S	P-S	P	S	P-S
African countries												
Burkina Faso	6.1	73.1	20.8	59.3	31.8	8.9	7.1	82.7	10.2	0.0	12.8	87.2
Côte d'Ivoire	13.5	2.5	84.0	73.5	1.7	24.8	18.7	2.4	78.9	5.2	2.6	92.2
DR Congo	2.5	82.7	14.8	17.0	56.4	26.6	2.6	86.6	10.8	1.8	62.0	36.3
The Gambia	5.8	36.7	57.5	41.5	47.2	11.4	9.8	42.7	47.6	0.0	27.8	72.2
Ghana	0.4	26.0	73.5	22.5	54.5	23.0	0.5	35.8	63.7	0.3	13.0	86.7
Liberia	1.9	76.9	21.2	39.7	49.8	10.5	2.3	85.2	12.5	0.0	39.3	60.7
Malawi	5.1	65.1	29.8	52.9	36.4	10.7				N.A.		
Namibia	1.1	30.1	68.8	18.4	68.0	13.6	0.5	39.0	60.5	2.2	15.4	82.4
Niger	4.2	67.2	28.6	61.4	27.8	10.8	5.4	79.6	15.1	0.0	23.1	76.9
Nigeria	1.7	10.8	87.5	18.5	40.1	41.4	1.9	15.5	82.6	1.3	1.3	97.5
Senegal	2.2	48.5	49.4	57.3	33.6	9.2	3.4	75.3	21.4	0.7	15.8	83.6
Sierra Leone	1.8	22.5	75.7	16.6	50.9	32.5	2.3	26.2	71.5	1.1	17.1	81.8
Tanzania	0.3	34.9	64.9	39.6	36.8	23.6	0.4	44.2	55.4	0.0	12.7	87.3
Uganda	0.6	7.2	92.2	54.4	26.3	19.3	0.7	7.9	91.4	0.0	3.9	96.2
Zambia	15.8	64.8	19.4	17.4	68.9	13.6	0.9	30.2	68.9	0.0	23.1	76.9
Average	4.2	43.3	52.5	39.3	42.0	18.7	4.0	46.7	49.3	0.9	19.3	79.8
Comparator countries												
Cambodia	4.0	15.7	80.3	44.6	28.5	26.9	4.8	25.0	70.2	3.1	4.9	92.0
Indonesia	0.2	12.1	87.7	24.0	57.2	18.9	0.2	16.9	82.9	0.1	5.8	94.2
Pakistan	1.4	31.5	67.1	36.0	45.7	18.3	0.4	43.0	56.6	3.1	13.3	83.7
Mexico	0.1	4.6	95.2	11.6	55.8	32.6	0.2	4.7	95.2	0.0	4.6	95.4
Bolivia	0.0	1.5	98.5	15.9	46.6	37.6	0.0	1.6	98.4	0.0	0.6	99.4
Average	1.1	13.1	85.8	26.4	46.6	26.8	1.1	18.2	80.6	1.3	5.8	92.9

Notes: P stands for primary school education. S stands for secondary school education. P-S stands for post-secondary school education. Source: Surveys listed in Table 1.

Table 4 Teacher average working hours and median earnings

	Monthly earnings in PPP (\$)		Monthly earnings relative to GDP per capita		Hourly earnings in PPP (\$)		Hours worked weekly		Percent of having a second job	
	Teacher	Other workers	Teacher	Other workers	Teacher	Other workers	Teacher	Other workers	Teacher	Other workers
African countries										
Burkina Faso	626	232	4.6	1.7	4.0	1.3	39	52	22.3%	25.9%
Côte d'Ivoire	898	339	3.6	1.4	6.6	2.1	32	46	15.9%	13.2%
DR Congo	100	114	1.5	1.8	0.7	0.7	34	45	46.9%	22.9%
The Gambia	265	235	2.0	1.8	0.0	0.0	-	-	-	-
Ghana	644	389	2.0	1.2	4.4	2.1	34	50	26.9%	14.9%
Liberia	220	278	3.1	3.9	1.7	1.5	33	52	5.8%	3.8%
Malawi	338	257	4.0	3.0	2.6	1.8	33	43	3.3%	1.2%
Namibia	2,306	633	2.9	0.8	14.7	3.4	39	50	6.5%	3.3%
Niger	400	533	5.1	6.8	2.8	3.0	34	45	15.4%	8.9%
Nigeria	460	460	0.9	0.9	2.9	2.8	39	46	2.1%	1.1%
Senegal	819	647	4.6	3.6	5.6	3.2	35	48	14.8%	8.7%
Sierra Leone	334	353	2.2	2.4	2.8	1.8	31	50	21.2%	8.1%
Tanzania	805	773	3.8	3.7	5.0	3.9	42	54	22.5%	7.6%
Uganda	323	296	2.3	2.1	2.1	1.5	39	50	47.1%	20.9%
Zambia	1,639	465	5.1	1.5	10.7	2.3	39	50	10.1%	5.2%
Average	679	400	3.2	2.4	4.4	2.1	36	49	18.6%	10.4%
Comparator countries										
Cambodia	418	445	1.5	1.6	2.5	2.0	45	54	37.2%	10.6%
Indonesia	667	420	0.7	0.5	4.2	2.2	34	44	-	-
Pakistan	835	640	2.1	1.6	5.3	3.1	39	50	9.8%	4.1%
Bolivia	1,199	883	2.1	1.5	11.4	4.8	27	47	12.7%	5.4%
Mexico	1,157	770	0.8	0.5	9.7	4.0	32	50	9.7%	5.7%
Average	855	632	1.4	1.1	6.6	3.2	35	49	17.3%	6.4%

Notes: All the earnings are in PPP (\$,2011). Other workers refer to wage workers except for teachers. Both the teacher sample and other wage workers sample only include workers with secondary or post-secondary education. Source: Surveys listed in Table 1.

Table 5A Monthly median earnings for workers with secondary education by occupation group

Country	Teachers	Other workers with secondary school education								
		Managers	Professionals	Technicians	Clerks	Services and sales workers	Skilled agricultural workers	Craft workers	Machine operators	Elementary occupations
African countries										
Burkina Faso	580	603	777	464	441	200	172	181	-	-
Cote d'Ivoire	975	498	699	847	841	309	-	407	424	212
DR Congo	96	100	91	91	102	109	91	154	182	112
The Gambia	254	400	265	273	235	204	255	204	204	153
Ghana	278	556	389	367	333	222	194	339	333	233
Liberia	211	431	237	279	306	222	278	296	301	176
Malawi	294	544	243	-	254	147	176	235	235	180
Namibia	1,447	1,537	1,265	1,009	723	362	330	542	814	362
Niger	349	889	267	886	544	336	273	367	-	-
Nigeria	230	402	259	253	368	172	92	460	459	239
Senegal	688	1,034	690	739	647	345	334	371	323	194
Sierra Leone	288	222	356	319	323	289	-	278	278	222
Tanzania	724	724	-	757	600	563	402	644	584	394
Uganda	188	494	395	491	79	166	197	232	286	158
Zambia	1,610	1,073	1,646	1,073	716	304	206	465	465	233
Average	547	634	541	561	434	263	231	345	376	221
Comparator countries										
Cambodia	401	427	460	504	445	356	415	415	445	371
Indonesia	297	494	494	592	445	297	311	346	408	395
Pakistan	748	960	558	640	711	462	471	198	462	462
Bolivia	840	954	1,014	856	752	602	613	850	998	680
Mexico	607	1,335	992	-	685	616	566	729	660	560
Average	579	834	704	648	608	467	475	508	595	494

Notes: All the earnings are in PPP (\$,2011). ISCO-08 group definitions are used to classify occupations (ILO, 2012). Elementary occupations involve the performance of simple and routine tasks which may require the use of hand-held tools and considerable physical effort. Earnings in *italics* are estimated based on fewer than 10 observations. Sample only includes workers with secondary or post-secondary education. Source: Surveys listed in Table 1.

Table 5B: Monthly median earnings for workers with post-secondary education by occupation group

	Other workers with secondary school education									
	Teachers	Managers	Professionals	Technicians	Clerks	Services and sales workers	Skilled agricultural workers	Craft workers	Machine operators	Elementary occupations
African countries										
Burkina Faso	742	<i>1,152</i>	1,508	928	673	255	<i>139</i>	255	-	-
Cote d'Ivoire	890	636	627	572	763	297	222	220	475	191
DR Congo	109	136	145	130	182	127	167	170	245	200
The Gambia	286	581	362	408	328	265	-	281	<i>235</i>	<i>174</i>
Ghana	778	1,111	889	778	686	378	<i>249</i>	417	667	428
Liberia	254	648	498	608	555	393	<i>648</i>	278	<i>200</i>	<i>197</i>
Malawi	338	1,652	751	-	713	520	<i>419</i>	419	<i>384</i>	<i>118</i>
Namibia	2,532	3,978	2,893	2,210	1,266	1,422	<i>4,069</i>	1,686	1,655	<i>814</i>
Niger	682	<i>2,133</i>	1,444	1,304	800	551	<i>946</i>	<i>944</i>	-	-
Nigeria	483	796	828	598	525	<i>443</i>	<i>667</i>	828	<i>345</i>	374
Senegal	862	1,724	1,293	948	862	733	<i>1,293</i>	<i>754</i>	<i>216</i>	<i>1,185</i>
Sierra Leone	362	834	489	501	417	381	<i>1,669</i>	445	<i>620</i>	<i>195</i>
Tanzania	831	1,288	1,288	905	966	857	-	825	<i>805</i>	-
Uganda	337	541	494	494	395	355	<i>197</i>	415	-	276
Zambia	1,717	1,725	1,789	1,646	1,302	537	<i>1,413</i>	1,673	1,073	1,285
Average	747	1,262	1,020	859	696	501	931	641	577	453
Comparator countries										
Cambodia	435	504	593	742	668	445	445	445	534	371
Indonesia	692	1,050	754	655	667	642	556	628	544	760
Pakistan	888	1,599	1,273	1,066	888	711	782	853	480	551
Bolivia	1,203	1,683	1,336	1,134	954	736	687	818	1,172	720
Mexico	1,177	1,595	1,215	-	867	827	759	1,053	883	663
Average	879	1,286	1,034	899	809	672	646	759	723	613

Notes: Earnings are in PPP (\$,2011). ISCO-08 group definitions are used to classify occupations (ILO, 2012). Elementary occupations involve the performance of simple and routine tasks which may require the use of hand-held tools and considerable physical effort. Earnings in *italics* are estimated based on fewer than 10 observations. Sample only includes workers with secondary or post-secondary education. Source: Surveys listed in Table 1.

Table 6 Comparison of teacher monthly earnings by contract type

	Teachers on a permanent contract					Teachers on a fixed term/temporary contract					Ratio of medians
	Median	Standard deviation	Inter-quartile	Inter-quartile/mean	N	Median	Standard deviation	Inter-quartile	Inter-quartile/mean	N	
African countries											
Burkina Faso	650	737	557	0.89	262	232	465	664	1.43	31	0.36
Cote d'Ivoire	1,081	650	614	0.54	49	360	422	657	1.25	35	0.33
DR Congo	100	62	16	0.16	515	91	59	42	0.45	344	0.91
Gambia	-	-	-	-	-	-	-	-	-	-	-
Ghana	-	-	-	-	-	-	-	-	-	-	-
Liberia	-	-	-	-	-	-	-	-	-	-	-
Malawi	-	-	-	-	-	-	-	-	-	-	-
Namibia	2,351	877	1,040	0.46	291	1,627	988	1,606	0.93	51	0.69
Niger	555	1,925	554	0.56	83	334	184	56	0.16	34	0.60
Nigeria	-	-	-	-	-	-	-	-	-	-	-
Senegal	2,264	4,699	1,149	0.36	260	1,781	4,661	1,034	0.32	53	0.79
Sierra Leone	334	7,230	206	0.13	260	363	11,012	195	0.05	53	1.09
Tanzania	805	370	407	0.47	366	713	679	459	0.51	21	0.89
Uganda	346	122	94	0.26	97	262	240	222	0.69	65	0.76
Zambia	1,686	571	465	0.27	416	1,413	751	1,324	1.11	60	0.84
Average	1,017	1,724	510	0.41	260	718	1,946	626	0.69	75	0.71
Comparator countries											
Cambodia	-	-	-	-	-	-	-	-	-	-	-
Indonesia	-	-	-	-	-	-	-	-	-	-	-
Pakistan	995	443	494	0.48	1,358	355	365	462	1.00	114	0.36
Bolivia	-	-	-	-	-	-	-	-	-	-	-
Mexico	1,223	565	650	0.49	1,280	739	449	692	0.94	236	0.60
Average	1,109	504	572	0.48	1,319	547	407	577	0.97	175	0.49

Notes: Earnings are in PPP (\$,2011). Ratio of medians is the ratio of the median earnings for teachers on a fixed term or temporary contract to that for teachers on a permanent contract. Sample includes teachers with secondary or post-secondary education. Hourly earnings are not available for The Gambia. Data in The Gambia, Ghana, Liberia, Malawi, Nigeria, Malawi, Cambodia and do not report a worker's contract type. Source: Surveys listed in Table 1.

Table 7 Comparison of teacher hourly earnings by contract type

	Teachers on a permanent contract					Teachers on a fixed term/temporary contract					Ratio of medians
	Median	Standard deviation	Inter-quartile	Inter-quartile /mean	N	Median	Standard deviation	Inter-quartile	Inter-quartile /mean	N	
Burkina Faso	4.0	4.9	3.9	0.94	262	1.5	3.8	4.5	1.28	31	0.38
Cote d'Ivoire	7.8	10.2	7.3	0.62	49	4.0	4.5	3.0	0.62	35	0.51
DR Congo	0.7	0.6	0.4	0.44	515	0.7	0.5	0.4	0.60	344	1.00
Gambia	-	-	-	-	-	-	-	-	-	-	-
Ghana	-	-	-	-	-	-	-	-	-	-	-
Liberia	-	-	-	-	-	-	-	-	-	-	-
Malawi	-	-	-	-	-	-	-	-	-	-	-
Namibia	14.9	6.3	7.5	0.50	291	9.7	6.1	10.2	0.92	51	0.65
Niger	4.4	14.3	4.6	0.58	83	2.4	2.1	0.7	0.24	34	0.54
Nigeria	-	-	-	-	-	-	-	-	-	-	-
Senegal	15.8	35.3	14.8	0.56	260	11.9	25.1	7.3	0.37	53	0.75
Sierra Leone	2.6	45.5	2.1	0.19	260	4.3	91.4	3.1	0.09	53	1.64
Tanzania	5.0	2.3	2.7	0.51	366	4.0	2.8	2.7	0.58	21	0.80
Uganda	2.3	3.2	1.3	0.40	97	1.5	1.9	1.6	0.74	65	0.64
Zambia	11.2	4.7	4.4	0.38	416	8.1	9.2	8.5	1.00	60	0.72
Average	6.9	12.7	4.9	0.51	260	4.8	14.7	4.2	0.65	75	0.70
Cambodia	-	-	-	-	-	-	-	-	-	-	-
Indonesia	-	-	-	-	-	-	-	-	-	-	-
Pakistan	6.4	3.0	3.6	0.53	1,358	2.3	2.5	2.8	0.90	114	0.36
Bolivia	-	-	-	-	-	-	-	-	-	-	-
Mexico	10.4	4.6	6.4	0.59	1,280	5.9	4.2	6.4	0.98	236	0.57
Average	8.4	3.8	5.0	0.56	1,319	4.1	3.4	4.6	0.94	175	0.49

Notes: Earnings are in PPP (\$,2011). Ratio of medians is the ratio of the median earnings for teachers on a fixed term or temporary contract to that for teachers on a permanent contract. Sample includes teachers with secondary or post-secondary education. Hourly earnings are not available for The Gambia. Data in The Gambia, Ghana, Liberia, Malawi, Nigeria, Malawi, Cambodia and do not report a worker's contract type. Source: Surveys listed in Table 1.

Table 8 Monthly earnings differentials between teachers and other wage workers

	All teachers		Primary teachers	Secondary teachers	Public School teachers	Public employees
	OLS	Median	OLS			
African countries						
Burkina Faso	0.403*** (0.093)	0.629*** (0.088)	0.418*** (0.099)	0.322 (0.211)	0.472*** (0.100)	0.369*** (0.121)
Côte d'Ivoire	0.348*** (0.114)	0.441*** (0.119)	0.461*** (0.153)	0.235 (0.154)	0.678*** (0.137)	0.267** (0.112)
DR Congo	-0.103*** (0.035)	-0.090*** (0.027)	-0.101*** (0.037)	-0.109 (0.073)	-0.116*** (0.037)	-0.060 (0.037)
The Gambia	-0.191*** (0.044)	-0.149*** (0.050)	-0.343*** (0.054)	0.033 (0.063)	-0.162*** (0.053)	-0.179*** (0.056)
Ghana	-0.024 (0.040)	-0.023 (0.045)	-0.038 (0.049)	-0.004 (0.057)	0.045 (0.045)	-0.130*** (0.047)
Liberia	-0.441*** (0.069)	-0.281*** (0.080)	-0.399*** (0.075)	-0.601*** (0.139)	-0.356*** (0.080)	-0.314*** (0.075)
Malawi	0.022 (0.050)	0.140** (0.057)	- -	- -	0.101* (0.055)	-0.036 (0.057)
Namibia	0.386*** (0.052)	0.359*** (0.071)	0.391*** (0.061)	0.379*** (0.078)	0.415*** (0.053)	0.250*** (0.048)
Niger	-0.128 (0.097)	-0.168* (0.092)	-0.046 (0.109)	-0.378** (0.180)	-0.007 (0.105)	-0.173 (0.119)
Nigeria	-0.317*** (0.059)	-0.297*** (0.072)	-0.390*** (0.068)	-0.183** (0.090)	-0.130** (0.064)	-0.237*** (0.059)
Senegal	0.206*** (0.050)	0.225*** (0.058)	0.284*** (0.063)	0.095 (0.074)	0.255*** (0.051)	0.102** (0.050)
Sierra Leone	-0.464*** (0.114)	-0.201* (0.104)	-0.482*** (0.136)	-0.436*** (0.158)	-0.363*** (0.127)	-0.351** (0.145)
Tanzania	-0.135*** (0.036)	-0.082** (0.040)	-0.150*** (0.041)	-0.101* (0.059)	-0.137*** (0.038)	-0.233*** (0.037)
Uganda	-0.199*** (0.072)	-0.304*** (0.084)	-0.253*** (0.075)	0.063 (0.135)	-0.168** (0.085)	-0.459*** (0.082)
Zambia	0.545*** (0.043)	0.416*** (0.059)	0.512*** (0.048)	0.633*** (0.072)	0.635*** (0.045)	0.237*** (0.041)
Average	-0.006	0.041	-0.010	-0.004	0.077	-0.063
Comparator countries						
Cambodia	-0.126*** (0.027)	-0.112*** (0.028)	-0.212*** (0.036)	-0.029 (0.038)	-0.130*** (0.028)	0.033 (0.033)
Indonesia	-0.283***	-0.118***	-0.284***	-0.282***	-	-

	(0.009)	(0.010)	(0.011)	(0.012)	-	-
Pakistan	-0.198***	-0.098***	-0.202***	-0.191***	0.120***	0.020
	(0.014)	(0.015)	(0.017)	(0.021)	(0.015)	(0.014)
Bolivia	0.024	0.021	0.047	-0.018	0.037	-0.149***
	(0.030)	(0.033)	(0.037)	(0.045)	(0.031)	(0.028)
Mexico	0.053***	0.085***	0.059***	0.041	0.109***	-0.021
	(0.018)	(0.018)	(0.021)	(0.030)	(0.019)	(0.019)
Average	-0.106	-0.044	-0.118	-0.096	0.034	-0.029

Notes: Each column reports the coefficient in the regressions of ln (monthly earnings) on (a dummy for) a type of teachers with controls. The comparison group are other wage workers. Controls include gender, age, age-squared, urbanicity and (a dummy for) post-secondary education. The last column reports the coefficients of teacher earnings premiums with the comparison group being other public sector employees. Standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1. Source: Surveys listed in Table 1.

Table 9 Hourly earnings differentials between teachers and other wage workers

	All teachers		Primary	Secondary	Public	Public employees
	OLS	Median			OLS	
African countries						
Burkina Faso	0.598*** (0.095)	0.764*** (0.093)	0.619*** (0.101)	0.479** (0.217)	0.670*** (0.103)	0.513*** (0.123)
Côte d'Ivoire	0.850*** (0.125)	0.840*** (0.135)	0.848*** (0.166)	0.852*** (0.171)	1.109*** (0.150)	0.701*** (0.139)
DR Congo	0.073** (0.036)	0.123*** (0.037)	0.062 (0.039)	0.126* (0.076)	0.047 (0.039)	0.057 (0.040)
The Gambia	- -	- -	- -	- -	- -	- -
Ghana	0.239*** (0.046)	0.270*** (0.053)	0.217*** (0.058)	0.268*** (0.066)	0.338*** (0.052)	0.166*** (0.052)
Liberia	-0.050 (0.078)	0.012 (0.081)	-0.032 (0.086)	-0.120 (0.158)	0.049 (0.091)	0.067 (0.096)
Malawi	0.159** (0.065)	0.190*** (0.069)	- -	- -	0.243*** (0.071)	0.083 (0.078)
Namibia	0.565*** (0.056)	0.527*** (0.076)	0.594*** (0.066)	0.514*** (0.085)	0.584*** (0.058)	0.396*** (0.050)
Niger	0.124 (0.104)	0.081 (0.098)	0.154 (0.117)	0.031 (0.194)	0.218* (0.114)	0.012 (0.128)
Nigeria	-0.201*** (0.075)	-0.208*** (0.077)	-0.285*** (0.087)	-0.031 (0.114)	-0.001 (0.082)	-0.105 (0.077)
Senegal	0.534*** (0.054)	0.553*** (0.065)	0.549*** (0.068)	0.513*** (0.080)	0.588*** (0.056)	0.393*** (0.053)
Sierra Leone	0.154 (0.145)	0.124 (0.130)	0.230 (0.168)	0.012 (0.216)	0.154 (0.165)	0.175 (0.196)
Tanzania	0.011 (0.040)	0.034 (0.050)	0.002 (0.046)	0.031 (0.066)	0.021 (0.042)	-0.126*** (0.040)
Uganda	-0.053 (0.086)	-0.176* (0.100)	-0.119 (0.090)	0.269* (0.161)	-0.007 (0.101)	-0.253** (0.116)
Zambia	0.723*** (0.048)	0.546*** (0.065)	0.685*** (0.054)	0.823*** (0.080)	0.813*** (0.051)	0.369*** (0.043)
Average	0.266	0.263	0.271	0.290	0.345	0.175
Comparator countries						
Cambodia	0.060** (0.029)	0.028 (0.028)	0.003 (0.038)	0.125*** (0.040)	0.052* (0.029)	0.141*** (0.037)
Indonesia	-0.103***	-0.019*	-0.096***	-0.111***	-	-

	(0.009)	(0.010)	(0.011)	(0.012)	-	-
Pakistan	0.006	0.083***	0.019	-0.018	0.323***	0.177***
	(0.016)	(0.018)	(0.019)	(0.024)	(0.018)	(0.016)
Bolivia	0.525***	0.557***	0.526***	0.520***	0.542***	0.367***
	(0.031)	(0.036)	(0.038)	(0.046)	(0.032)	(0.032)
Mexico	0.449***	0.479***	0.430***	0.487***	0.517***	0.301***
	(0.018)	(0.020)	(0.022)	(0.031)	(0.020)	(0.020)
Average	0.187	0.226	0.176	0.201	0.359	0.247

Notes: Each column reports the coefficient in the regressions of ln (hourly earnings) on (a dummy for) a type of teachers with controls. The comparison group are other wage workers. Controls include gender, age, age-squared, urbanicity and (a dummy for) post-secondary education. The last column reports the coefficients of teacher earnings premiums with the comparison group being other public sector employees. Standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1. Source: Surveys listed in Table 1.

Table 10 Earnings differentials between teachers and other wage workers by contract type

	Monthly		Hourly	
	Permanent	Fixed term /temporary	Permanent	Fixed term /temporary
African countries				
Burkina Faso	0.442*** (0.095)	0.030 (0.263)	0.620*** (0.098)	0.402 (0.268)
Cote d'Ivoire	0.628*** (0.142)	0.002 (0.166)	1.072*** (0.154)	0.535*** (0.182)
DR Congo	-0.048 (0.041)	-0.133*** (0.050)	0.113*** (0.043)	0.050 (0.052)
The Gambia	-	-	-	-
Ghana	-	-	-	-
Liberia	-	-	-	-
Malawi	-	-	-	-
Namibia	0.389*** (0.055)	0.325*** (0.111)	0.561*** (0.060)	0.510*** (0.120)
Niger	-0.042 (0.091)	-0.304** (0.128)	0.191* (0.099)	-0.087 (0.141)
Nigeria	-	-	-	-
Senegal	0.197*** (0.053)	0.136 (0.104)	0.544*** (0.058)	0.384*** (0.111)
Sierra Leone	-0.471*** (0.119)	-0.686** (0.287)	0.081 (0.151)	0.534 (0.414)
Tanzania	-0.138*** (0.037)	-0.158 (0.140)	0.013 (0.041)	-0.103 (0.158)
Uganda	-0.187** (0.089)	-0.206** (0.097)	-0.008 (0.106)	-0.117 (0.113)
Zambia	0.617*** (0.045)	0.031 (0.104)	0.793*** (0.051)	0.182 (0.116)
Average	0.139	-0.096	0.398	0.229
Comparator countries				
Cambodia	-	-	-	-
Indonesia	-	-	-	-
Pakistan	-0.171*** (0.014)	-0.911*** (0.023)	0.031* (0.016)	-0.661*** (0.026)
Bolivia	-	-	-	-
Mexico	0.139*** (0.019)	-0.395*** (0.043)	0.523*** (0.020)	0.057 (0.045)
Average	-0.016	-0.653	0.277	-0.302

Notes: Each column reports the coefficient in the regressions of ln (monthly/hourly earnings) on (a dummy for) a type of teachers with controls. The comparison group are other wage workers. Controls include gender, age, age-squared, urbanicity and (a dummy for) post-secondary education. Hourly earnings are not available for the Gambia. Data in The Gambia, Ghana, Liberia, Malawi, Nigeria, Malawi, Cambodia and Indonesia do not report a worker's contract type. Standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1. Source: Surveys listed in Table 1.

Table 11 Teacher earnings differential and student performance

	Harmonized test score	Learning poverty
Monthly earnings differential	97.95**	-0.13
	(36.13)	(0.20)
African country dummy	-57.11**	0.37***
	(25.14)	(0.09)
Countries	19	10
Adj. R2	0.32	0.63
	Harmonized test score	Learning poverty
Hourly earnings differential	75.72*	-0.10
	(38.83)	(0.14)
African country dummy	-53.71*	0.36***
	(28.23)	(0.09)
Countries	18	10
Adj. R2	0.2	0.63

Notes: Each column represents a regression of test scores (harmonized test scores or learning poverty) on earnings differentials. Africa country dummy denotes whether a country is in our African sample. Standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1 Source: Harmonized test scores from Human Capital Index. Data is not available for Bolivia. Learning poverty data from the World Bank (2019a). Earnings differentials from survey data listed in Table 1.

Appendix 1: Teacher earnings and student performance

We use two approaches to explore the association between teacher salaries and student performance—first a cross-country approach building on our estimates, second a within-country approach using PASEC microdata from ten African countries.²⁷

Cross-country

We carry out exploratory cross-country correlational analyses between teacher earnings differentials and other observed variables. Specifically, we examine the association with student achievement using two measures. The first measure of student achievement is the harmonized test scores from the Human Capital Index database, recently developed by the World Bank (2018a).²⁸ This database harmonizes results from international and regional testing programs to make student achievement comparable across nearly 160 countries and economies in the world, and it covers all countries in our sample. The harmonized test scores range from 300 to 600 points and are expressed in the unit of the Trends in International Mathematics and Science Study (TIMSS) testing program. The average score across countries is 431 points, with a standard deviation of 69 points.

Second, we use the rate of “learning poverty” defined as the share of children who are unable to read and understand a simple text by age 10 (World Bank, 2019a). The learning poverty indicator takes into account both the minimum reading proficiency of children in school as well as the proportion of children who are out of school. Compared to the Human Capital Index measure, the learning poverty measure captures a fuller view of student achievement (with its accounting for out-of-school children), but its data coverage is less comprehensive. Among countries in our sample, only 6 African countries and four comparator countries have learning poverty data.

Within-country

²⁷ The mean and standard deviation of test scores for each grade level are reported in Table A4.

²⁸ There are two regional testing programs in Sub-Saharan Africa: the Southern and Eastern Africa Consortium for Monitoring Educational Quality (SACMEQ) organizes the literacy and numeracy assessments of Grade 6 students in most Anglophone Sub-Saharan African countries; and the Analysis Programme of the CONFEMEN Education Systems (PASEC) leads assessments of Grade 6 students in Francophone Sub-Saharan African countries.

We complement this cross-country analysis with within country analysis of the relationship between teacher salaries and student test scores using PASEC microdata from ten African countries.²⁹ Specifically, for student i with teacher t we estimate a model that pools across countries and included fixed effects.

$$Test\ Score_{it} = \alpha + \beta * \ln(Salary)_t + Country_{FE} + \varepsilon_{it} \quad (3)$$

We also estimate a model that includes a vector of controls (\mathbf{X}) for teacher characteristics: gender, experience and its square, years of schooling, highest education degree obtained, duration of preservice training, whether the teacher is also the principal, and contract status.

$$Test\ Score_{it} = \alpha + \beta * \ln(Salary)_t + \delta * \mathbf{X} + Country_{FE} + \varepsilon_{it} \quad (4)$$

Student and teacher data are collected in Grades 2 and 6 in the study countries. We estimate models that pool the data across grades (and in those models include a dummy variable for being a Grade 6 observation) as well as grade-specific models. Note that salaries are reported in the survey in intervals (e.g., “Between CFAF 15 000 and 29 000” “Between CFAF 30 000 and 59 000” ...)—with a total of 13 possible intervals. We assign the value of the midpoint of the reported interval to the teacher as their salary.³⁰ The estimates derived from this analysis are reported in Table A12.

²⁹ The mean and standard deviation of test scores for each grade level are reported in Table A4.

³⁰ For the lowest interval “Less than CFAF 14,000” we assign a value of 14,000.

Appendix Tables

Table A1 Data processing notes

Country	Source	Year	Occupation code type	Weekly hours reported	Reported income	Reported secondary job	Reported employer
Burkina Faso	Continuous Multisectoral Survey	2014	survey-specific , 4 digits	From daily hours and working days in a week	Salary + salary period	Yes	Yes
Côte d'Ivoire	National Employment Survey	2013	survey-specific , 3 digits	From daily hours and working days in a week	Salary + salary period	Yes	Yes
DR Congo	National Household Survey	2012	survey-specific , 3 digits	reported	Monthly	Yes	Yes
The Gambia	Integrated Household Survey	2010	ISCO codes (4 digits)	Working hours not reported	Salary + salary period	No	Yes
Ghana	Ghana Living Standards Survey 6	2012-2013	ISCO codes (4 digits)	reported	Salary + salary period	Yes	Yes
Liberia	Household Income and Expenditure Survey	2014-2015	ISCO 08 code (4 digits)	reported	Salary + salary period	Yes	Yes
Malawi	Integrated Household Panel Survey	2010	survey-specific major groups , 2 digit group	reported	Salary + salary period	Yes	Yes
Namibia	Labor Force Survey	2013	ISCO codes (4 digits)	reported	Salary + salary period	Yes	Yes
Niger	National Survey on Household Living Conditions and Agriculture	2014	survey-specific , 4-digit	reported	Salary + salary period	Yes	Yes
Nigeria	General Household Survey	2015	ISCO codes (4 digits)	reported	Salary + salary period	Yes	Yes
Senegal	Poverty Monitoring Survey	2010	survey-specific , 3 digits	reported (but both primary and secondary jobs)	Montly	Yes	Yes
Sierra Leone	Labor Force Survey	2014	ISCO codes (4 digits)	reported	Salary + salary period	Yes	Yes
Tanzania	Labor Force Survey	2014	country-specific, TASC0 (4 digits)	reported	Salary + salary period	Yes	Yes
Uganda	Living Standards Measurement Survey	2013	ISCO codes , 4 digits	reported	Salary + salary period	Yes	Yes

Zambia	Labor Force Survey	2014	ISCO codes (4 digits)	From daily hours and working days in a week	Salary + salary period	Yes	Yes
Cambodia	Socio-Economic Survey	2014	ISCO codes (3 digits)	reported	monthly	Yes	Yes
Indonesia	Labor Force Survey	2015	Country-specific, KJI, 3 digit	reported	monthly and hourly	Yes	No
Pakistan	Labor Force Survey	2014-2015	country-specific, PASCO, 4-digits	reported	Salary + salary period	Yes	Yes
Mexico	Household Income Survey	2016	Country-specific, SINCO, 4 digits	reported	Annual income & bi-annual income	Yes	Yes
Bolivia	Household Income Survey	2015	Country-specific, COB 2009, 5 digits	reported	Salary + salary period	Yes	Yes

Table A2 Reports of in-kind payments

Country	Source	Year	In-kind payment	% teachers reported in-kind payment	Share of in-kind payment in teacher earnings	% others reported in-kind payment	Share of in-kind payment in total earnings
Burkina Faso	Continuous Multisectoral Survey	2014	Yes, benefits and nutrition	0%	-	0.1%	-
Cote d'Ivoire	National Employment Survey	2013	No	-	-	-	-
DR Congo	National Household Survey	2012	No	-	-	-	-
The Gambia	Integrated Household Survey	2010	No	-	-	-	-
Ghana	Ghana Living Standards Survey 6	2012-2013	Yes	1.8%	38.1%	5.8%	37.5%
Liberia	Household Income and Expenditure Survey	2014-2015	Yes, payment in any other form	8.8%	31.7%	24.6%	19.5%
Malawi	Integrated Household Panel Survey	2010	Yes, other allowance	27.4%	26.8%	20.6%	32.7%
Namibia	Labor Force Survey	2013	No, gross income before any deduction	-	-	-	-
Niger	National Survey on Household Living Conditions and Agriculture	2014	Yes, in-kind + nutrition payment	13.4%	18.6%	17.6%	34.0%
Nigeria	General Household Survey	2015	Yes, in-kind	10.4%	14.0%	17.1%	21.7%
Senegal	Poverty Monitoring Survey	2010	Reported total income including in-kind payment	-	-	-	-
Sierra Leone	Labor Force Survey	2014	Yes, in-kind + bonus	9.5%	15.3%	40.1%	27.1%
Tanzania	Labor Force Survey	2014	No	-	-	-	-
Uganda	Living Standards Measurement Survey	2013	Yes	40.0%	19.8%	35.1%	32.2%
Zambia	Labor Force Survey	2014	Yes	0.0%	-	1.1%	-
Cambodia	Socio-Economic Survey	2014	No	-	-	-	-
Indonesia	Labor Force Survey	2015	Yes	7.4%	-	10.5%	24.0%
Pakistan	Labor Force Survey	2014-2015	Yes	3.0%	15.1%	19.7%	19.3%
Mexico	Household Income Survey	2016	No	-	-	-	-
Bolivia	Household Income Survey	2015	No	-	-	-	-

Table A3 Percent of workers receiving employee benefits

	Paid leave		Medical benefits		Social security/Pension	
	Teachers	Other workers	Teachers	Other workers	Teachers	Other workers
African countries						
Burkina Faso	0.72	0.27	0.03	0.10	0.79	0.25
Cote d'Ivoire	0.60	0.20	0.33	0.19	-	-
DR Congo	0.10	0.10	0.02	0.07	0.04	0.09
The Gambia	0.59	0.38	-	-	0.64	0.37
Ghana	0.89	0.52	0.24	0.25	0.79	0.32
Liberia	-	-	0.25	0.25	-	-
Malawi	-	-	-	-	-	-
Namibia	0.92	0.80	0.79	0.38	0.74	0.39
Niger	0.77	0.37	0.37	0.22	0.48	0.27
Nigeria	-	-	0.06	0.18	0.53	0.37
Senegal	-	-	0.34	0.12	0.61	0.26
Sierra Leone	-	-	-	-	-	-
Tanzania	0.84	0.48	-	-	0.95	0.58
Uganda	0.55	0.15	0.05	0.12	0.43	0.13
Zambia	0.92	0.52	0.93	0.58	0.99	0.66
Average	0.69	0.38	0.31	0.22	0.63	0.33
Comparator countries						
Cambodia	-	-	-	-	-	-
Indonesia	-	-	-	-	-	-
Pakistan	0.87	0.60	0.48	0.42	-	-
Bolivia	0.89	0.36	0.87	0.33	0.93	0.38
Mexico	0.88	0.79	0.92	0.90	0.75	0.67
Average	0.88	0.58	0.76	0.55	0.84	0.53

Notes: Sample includes all wage workers. “-” indicates that employee benefits are not reported in the corresponding country survey. Source: Surveys listed in Table 1.

Table A4 Percent of teachers receiving employee benefits by contract type

	Paid leave		Medical benefits		Social security/Pension	
	Permanent	Fixed term/ temporary	Permanent	Fixed term/ temporary	Permanent	Fixed term/ temporary
African countries						
Burkina Faso	0.84	0.35	0.03	0.06	0.84	0.35
Cote d'Ivoire	0.69	0.45	0.42	0.16	-	-
DR Congo	0.13	0.09	0.02	0.01	0.05	0.03
The Gambia	*	*	*	*	*	*
Ghana	*	*	*	*	*	*
Liberia	*	*	*	*	*	*
Malawi	_*	_*	_*	_*	_*	_*
Namibia	0.93	0.87	0.84	0.52	0.80	0.43
Niger	0.81	0.68	0.42	0.24	0.61	0.15
Nigeria	*	*	*	*	*	*
Senegal	-	-	0.36	0.20	0.65	0.34
Sierra Leone	-	-	-	-	-	-
Tanzania	0.86	0.52	-	-	0.97	0.67
Uganda	0.73	0.29	0.05	0.06	0.50	0.33
Zambia	0.95	0.68	0.95	0.78	1.00	0.88
Average	0.74	0.49	0.39	0.25	0.68	0.40
Comparator countries						
Cambodia	_*	_*	_*	_*	_*	_*
Indonesia	_*	_*	_*	_*	_*	_*
Pakistan	0.87	0.59	0.50	0.12	-	-
Bolivia	*	*	*	*	*	*
Mexico	0.94	0.79	0.97	0.64	0.82	0.38
Average	0.91	0.69	0.74	0.38	0.82	0.38

Notes: Sample includes all wage workers. “*” indicates that a country survey does not report a worker’s contract type. “-” indicates that employee benefits are not reported in the corresponding country survey. Source: Surveys listed in Table 1.

Table A5: Percent of teachers who report receiving "fringe benefits" or "social benefits, allowances and/or bonuses"

Panel A: All grade 2 and grade 6 teachers

	Benin	Burkina Faso	Burundi	Cameroun	Congo Rep.	Cote d'Ivoire	Niger	Senegal	Tchad	Togo
Fringe benefits										
Housing	0.37	0.24	0.47	0.30	0.14	0.59	0.20	0.19	0.22	0.05
Catering	0.01	0.06	0.00	0.04	0.06	0.05	0.02	0.06	0.02	0.01
Access to drinking water	0.17	0.29	0.03	0.16	0.10	0.27	0.17	0.42	0.11	0.13
Transport	0.07	0.01	0.22	0.03	0.39	0.21	0.12	0.04	0.20	0.02
Social benefits, allowances and/or bonuses										
Health insurance	0.03	0.03	0.11	0.01	0.01	0.11	0.03	0.11	0.01	0.43
Mutual health insurance	0.02	0.00	0.87	0.00	0.06	0.53	0.01	0.53	0.01	0.01
Pension or annuity plan	0.48	0.34	0.46	0.31	0.26	0.59	0.29	0.40	0.13	0.40
Housing allowance	0.54	0.41	0.80	0.46	0.00	0.67	0.31	0.35	0.26	0.03
Supervised study allowance	0.06	0.00	0.00	0.02	0.04	0.38	0.01	0.04	0.03	0.01
Examination allowance	0.34	0.23	0.00	0.23	0.12	0.23	0.10	0.49	0.57	0.19
Teacher's bonus	0.45	0.06	0.28	0.48	0.19	0.02	0.48	0.25	0.11	0.27
Back-to-school bonus	0.66	0.01	0.01	0.03	0.00	0.00	0.01	0.00	0.01	0.46
Assignment grant	0.10	0.03	0.00	0.02	0.12	0.00	0.06	0.05	0.10	0.01
Research allowance	0.01	0.01	0.00	0.48	0.26	0.00	0.01	0.59	0.26	0.38

Notes: Bold > 0.3. Source: PASEC 2014.

Panel B: Grade 2 and grade 6 teachers: Civil servants only

	Benin	Burkina Faso	Burundi	Cameroun	Congo Rep.	Cote d'Ivoire	Niger	Senegal	Tchad	Togo
Fringe benefits										
Housing	0.59	0.17	0.46	0.39	0.18	0.72	0.44	0.37	0.72	0.04
Catering	0.01	0.00	0.00	0.04	0.00	0.03	0.00	0.01	0.04	0.02
Access to drinking water	0.15	0.25	0.03	0.23	0.07	0.32	0.20	0.28	0.23	0.11
Transport	0.10	0.00	0.22	0.00	0.83	0.27	0.32	0.02	0.64	0.04
Social benefits, allowances and/or bonuses										
Health insurance	0.04	0.02	0.11	0.08	0.02	0.14	0.03	0.16	0.01	0.79
Mutual health insurance	0.00	0.00	0.87	0.00	0.09	0.70	0.00	0.58	0.00	0.02
Pension or annuity plan	0.76	0.60	0.47	0.65	0.62	0.77	0.57	0.80	0.38	0.65
Housing allowance	0.90	0.71	0.80	0.85	0.00	0.88	0.83	0.93	0.86	0.03
Supervised study allowance	0.03	0.00	0.00	0.04	0.02	0.51	0.02	0.01	0.08	0.02
Examination allowance	0.50	0.43	0.00	0.53	0.03	0.29	0.08	0.74	0.81	0.33
Teacher's bonus	0.67	0.14	0.28	0.89	0.38	0.02	0.69	0.60	0.36	0.50
Back-to-school bonus	1.00	0.01	0.01	0.01	0.00	0.00	0.00	0.00	0.02	0.81
Assignment grant	0.22	0.01	0.00	0.10	0.31	0.00	0.08	0.14	0.32	0.02
Research allowance	0.02	0.00	0.00	0.85	0.75	0.00	0.00	0.84	0.86	0.63

Notes: Bold > 0.3. Source: PASEC 2014.

Table A6 Median earnings of teachers by type

	Monthly earnings				Hourly earnings			
	Teachers	Public School	Primary	Secondary	Teachers	Public School	Primary	Secondary
African countries								
Burkina Faso	626	682	617	773	4.0	4.4	3.9	4.8
Côte d'Ivoire	898	1102	975	733	6.6	7.6	6.9	5.3
DR Congo	100	100	98	102	0.7	0.7	0.7	0.8
The Gambia	265	269	209	327	-	-	-	-
Ghana	644	667	500	778	4.4	4.8	3.7	5.6
Liberia	220	220	220	237	1.7	1.8	1.7	1.7
Malawi	338	353	-	-	2.6	3.0	0.0	0.0
Namibia	2306	2315	1989	2685	14.7	14.7	13.6	16.7
Niger	400	406	360	700	2.8	3.1	2.6	6.7
Nigeria	460	529	402	575	2.9	3.4	2.5	3.6
Senegal	819	819	681	862	5.6	5.9	5.1	7.1
Sierra Leone	334	353	334	362	2.8	2.6	2.8	2.5
Tanzania	805	805	724	934	5.0	5.0	4.5	5.7
Uganda	323	346	321	375	2.1	2.3	2.0	2.8
Zambia	1639	1729	1610	1807	10.7	11.2	10.2	11.7
Average	679	713	646	803	4.8	5.0	4.3	5.4
Comparator countries								
Cambodia	418	415	392	482	2.5	2.5	2.1	2.8
Indonesia	667	-	655	680	4.2	0.0	4.3	4.1
Pakistan	835	995	800	888	5.3	6.5	5.1	5.8
Bolivia	1199	1214	1216	1164	11.4	11.6	11.5	11.4
Mexico	1157	1213	1147	1215	9.7	10.4	9.3	10.6
Average	855	959	842	886	6.6	6.2	6.5	7.0

Notes: All the earnings are in PPP (\$,2011). Sample only include teachers with secondary or post-secondary education. Source: Surveys listed in Table 1.

Table A7 Monthly median earnings for workers with secondary school education by economic activity

Table 11: Monthly median earnings for workers with secondary school education by economic activity										
Country	Teachers	Other workers with secondary school education								
		Agriculture	Mining	Manufacturing	Construction	Retail	Financial services	Admin services	Health and social services	Public administration
African countries										
Burkina Faso	580	209	186	232	232	162	492	255	278	320
Cote d'Ivoire	975	-	-	322	627	237	-	477	763	297
DR Congo	96	65	363	136	109	114	241	91	82	97
The Gambia	254	204	210	179	270	189	408	194	240	236
Ghana	278	278	500	228	444	222	278	278	364	667
Liberia	211	255	370	171	278	143	417	222	226	185
Malawi	294	176	338	191	206	147	559	287	221	268
Namibia	1,447	334	1,085	506	506	362	1,356	362	687	1,085
Niger	349	273	1,763	267	383	240	389	244	420	540
Nigeria	230	207	589	402	460	155	195	-	270	352
Senegal	688	431	791	431	388	302	735	-	485	647
Sierra Leone	288	389	565	222	556	222	425	334	334	289
Tanzania	724	402	1,073	547	580	560	668	410	672	731
Uganda	188	148	987	178	237	158	99	420	271	346
Zambia	1,610	215	1,073	394	429	286	1,594	286	1,073	1,252
Average	547	256	707	294	380	233	561	297	426	487
Comparator countries										
Cambodia	401	334	412	386	445	371	742	386	341	430
Indonesia	297	371	680	371	383	297	408	321	395	556
Pakistan	748	355	640	426	426	355	592	391	536	800
Bolivia	840	720	1,260	767	935	640	776	652	683	905
Mexico	607	566	1,159	624	729	623	758	585	774	928
Average	579	469	830	515	584	457	655	467	546	724

Notes: All the earnings are in PPP (\$,2011). ISIC Rev.4 are used to classify economic activities (UNSD, 2007). Earnings in *italic* are estimated based on fewer than 10 observations. Sample only includes workers with secondary or post-secondary education. Source: Surveys listed in Table 1.

Table A8 Monthly median earnings for workers with post-secondary education by economic activity

Table 10: Monthly median earnings for workers with post-secondary education by economic activity										
Country	Teachers	Other workers with post-secondary education							Health and social services	Public administration
		Agriculture	Mining	Manufacturing	Construction	Retail	Financial services	Admin services		
African countries										
Burkina Faso	742	251	1,123	394	251	162	200	464	972	603
Cote d'Ivoire	890	203	1,695	297	203	318	767	466	583	713
DR Congo	109	172	452	167	608	163	376	330	109	136
The Gambia	286	514	-	459	214	255	510	-	373	306
Ghana	778	1,000	1,444	556	722	444	1,067	611	861	889
Liberia	254	895	2,775	740	648	1,471	463	393	472	531
Malawi	338	432	471	618	430	662	1,029	735	751	801
Namibia	2,532	1,899	3,436	1,808	1,989	1,627	2,078	1,808	2,351	1,718
Niger	682	1,511	3,111	3,511	1,422	893	1,111	578	1,244	1,244
Nigeria	483	667	1,853	977	920	546	575	-	737	805
Senegal	862	1,040	981	1,078	862	647	970	-	862	1,121
Sierra Leone	362	2,948	541	311	222	528	667	434	378	834
Tanzania	831	895	1,207	1,127	1,288	740	1,368	966	1,046	1,288
Uganda	337	168	987	869	449	395	622	444	465	464
Zambia	1,717	1,503	2,147	1,073	1,073	1,073	2,111	1,556	1,789	1,700
Average	747	940	1,587	932	753	662	928	732	866	877
Comparator countries										
Cambodia	435	334	441	386	482	519	772	742	504	482
Indonesia	692	655	1,137	741	778	531	741	680	618	791
Pakistan	888	-	640	960	933	533	1,334	817	1,137	1,066
Bolivia	1,203	1,187	2,229	1,063	1,062	709	1,308	1,145	1,304	1,308
Mexico	1,177	933	1,707	1,128	1,167	851	1,127	798	1,264	1,215
Average	879	777	1,231	856	884	629	1,056	836	965	972

Notes: All the earnings are in PPP (\$,2011). ISIC Rev.4 are used to classify economic activities (UNSD, 2007). Earnings in *italic* are estimated based on fewer than 10 observations. Sample only includes workers with secondary or post-secondary education. Source: Surveys listed in Table 1.

Table A9 Monthly earnings structure (R-squared)

	Teacher	Teachers Primary teacher	Secondary teacher	Other wage workers
African countries				
Burkina Faso	0.03	0.03	0.06	0.09
Cote d'Ivoire	0.31	0.25	0.37	0.25
DR Congo	0.13	0.12	0.25	0.18
The Gambia	0.18	0.17	0.06	0.23
Ghana	0.42	0.41	0.41	0.26
Liberia	0.16	0.17	0.20	0.16
Malawi	0.25	-	-	0.37
Namibia	0.26	0.23	0.27	0.26
Niger	0.28	0.23	0.60	0.41
Nigeria	0.30	0.28	0.36	0.36
Senegal	0.09	0.05	0.11	0.35
Sierra Leone	0.14	0.11	0.25	0.11
Tanzania	0.23	0.30	0.19	0.29
Uganda	0.20	0.32	0.10	0.34
Zambia	0.17	0.21	0.16	0.35
Average	0.21	0.21	0.25	0.27
Comparator countries				
Cambodia	0.12	0.06	0.12	0.14
Indonesia	0.42	0.43	0.41	0.20
Pakistan	0.48	0.51	0.50	0.37
Bolivia	0.17	0.23	0.11	0.25
Mexico	0.24	0.31	0.16	0.23
Average	0.29	0.31	0.26	0.24

Notes: Each cell reports the R-squared of the regression of ln (monthly earnings) on gender, age, age-squared, urbanicity and (a dummy for) post-secondary education for a specified occupation group. Sample includes wage workers with secondary or post-secondary education. Data are not available for Malawi's primary and secondary teachers. Source: Surveys listed in Table 1.

Table A10 Median regression estimates of monthly earning differentials

	Teachers	Primary	Secondary	Public school	Public employees
African countries					
Burkina Faso	0.629*** (0.088)	0.635*** (0.094)	0.449** (0.201)	0.706*** (0.094)	0.456*** (0.101)
Côte d'Ivoire	0.441*** (0.119)	0.486*** (0.158)	0.070 (0.159)	0.653*** (0.137)	0.306*** (0.109)
DR Congo	-0.090*** (0.027)	-0.083*** (0.029)	-0.115** (0.057)	-0.092*** (0.028)	-0.029* (0.017)
The Gambia	-0.149*** (0.050)	-0.304*** (0.059)	0.060 (0.070)	-0.110* (0.058)	-0.092 (0.056)
Ghana	-0.023 (0.045)	-0.068 (0.054)	0.053 (0.063)	0.032 (0.050)	-0.142*** (0.042)
Liberia	-0.281*** (0.080)	-0.238*** (0.089)	-0.425** (0.165)	-0.154 (0.096)	-0.112 (0.089)
Malawi	0.140** (0.057)	- -	- -	0.228*** (0.063)	0.075 (0.054)
Namibia	0.359*** (0.071)	0.354*** (0.085)	0.372*** (0.108)	0.373*** (0.073)	0.256*** (0.056)
Niger	-0.168* (0.092)	-0.064 (0.103)	-0.347** (0.170)	-0.033 (0.098)	-0.160** (0.079)
Nigeria	-0.297*** (0.072)	-0.355*** (0.081)	-0.134 (0.108)	-0.068 (0.077)	-0.115 (0.074)
Senegal	0.225*** (0.058)	0.266*** (0.073)	0.079 (0.086)	0.228*** (0.060)	0.059 (0.050)
Sierra Leone	-0.201* (0.104)	-0.203 (0.128)	-0.188 (0.150)	-0.153 (0.113)	-0.166 (0.107)
Tanzania	-0.082** (0.040)	-0.105** (0.046)	-0.037 (0.066)	-0.075* (0.042)	-0.184*** (0.043)
Uganda	-0.304*** (0.084)	-0.350*** (0.088)	0.018 (0.158)	-0.270*** (0.101)	-0.505*** (0.085)
Zambia	0.416*** (0.059)	0.425*** (0.066)	0.412*** (0.099)	0.458*** (0.062)	0.146*** (0.034)
Comparator countries					
Cambodia	-0.126*** (0.027)	-0.112*** (0.028)	-0.027 (0.039)	-0.117*** (0.029)	-0.044* (0.023)
Indonesia	-0.283*** (0.009)	-0.118*** (0.010)	-0.127*** (0.013)	- -	- -
Pakistan	-0.198*** (0.014)	-0.098*** (0.015)	-0.067*** (0.022)	0.105*** (0.016)	0.049*** (0.014)
Bolivia	0.024 (0.030)	0.021 (0.033)	-0.009 (0.049)	0.050 (0.034)	-0.138*** (0.031)
Mexico	0.053*** (0.018)	0.085*** (0.018)	0.090*** (0.031)	0.117*** (0.019)	-0.008 (0.020)

Notes: Each column reports the coefficient in the median regressions of ln (monthly earnings) on (a dummy for) a type of teachers with controls. The comparison group are other wage workers. Controls include gender, age, age-squared, urbanicity and (a dummy for) post-secondary education. The last column reports the coefficients of teacher earnings premiums with the comparison group being other public sector employees. Standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1. Source: Surveys listed in Table 1.

Table A11 Median regression estimates of hourly earning differentials

	Teachers	Primary	Secondary	Public	Public employees
African countries					
Burkina Faso	0.764*** (0.093)	0.798*** (0.097)	0.539*** (0.208)	0.871*** (0.099)	0.648*** (0.102)
Côte d'Ivoire	0.840*** (0.135)	0.872*** (0.183)	0.764*** (0.188)	1.042*** (0.163)	0.542*** (0.138)
DR Congo	0.123*** (0.037)	0.119*** (0.040)	0.140* (0.078)	0.098** (0.039)	0.101*** (0.035)
The Gambia	- -	- -	- -	- -	- -
Ghana	0.270*** (0.053)	0.246*** (0.065)	0.305*** (0.074)	0.314*** (0.060)	0.128** (0.056)
Liberia	0.012 (0.081)	0.047 (0.088)	-0.041 (0.162)	0.121 (0.096)	0.218** (0.088)
Malawi	0.190*** (0.069)	- -	- -	0.283*** (0.075)	0.168** (0.073)
Namibia	0.527*** (0.076)	0.563*** (0.090)	0.467*** (0.115)	0.525*** (0.079)	0.449*** (0.059)
Niger	0.081 (0.098)	0.133 (0.108)	-0.022 (0.179)	0.155 (0.107)	-0.046 (0.093)
Nigeria	-0.208*** (0.077)	-0.246*** (0.092)	-0.075 (0.122)	0.016 (0.080)	-0.078 (0.080)
Senegal	0.553*** (0.065)	0.585*** (0.084)	0.519*** (0.099)	0.608*** (0.064)	0.349*** (0.058)
Sierra Leone	0.124 (0.130)	0.146 (0.152)	0.092 (0.196)	0.033 (0.146)	0.173 (0.148)
Tanzania	0.034 (0.050)	0.021 (0.057)	0.035 (0.082)	0.048 (0.052)	-0.075* (0.043)
Uganda	-0.176* (0.100)	-0.187* (0.105)	0.287 (0.188)	-0.166 (0.119)	-0.394*** (0.115)
Zambia	0.546*** (0.065)	0.532*** (0.072)	0.568*** (0.108)	0.585*** (0.069)	0.299*** (0.040)
Comparator countries					
Cambodia	0.060** (0.029)	-0.034 (0.037)	0.130*** (0.040)	0.013 (0.029)	0.062** (0.031)
Indonesia	-0.103*** (0.009)	0.009 (0.012)	-0.049*** (0.014)	- -	- -
Pakistan	0.006 (0.016)	0.082*** (0.021)	0.094*** (0.027)	0.280*** (0.020)	0.189*** (0.016)
Bolivia	0.525*** (0.031)	0.567*** (0.045)	0.548*** (0.054)	0.585*** (0.037)	0.383*** (0.041)
Mexico	0.449*** (0.018)	0.455*** (0.023)	0.546*** (0.033)	0.536*** (0.020)	0.335*** (0.022)

Notes: Each column reports the coefficient in the median regressions of ln (monthly earnings) on (a dummy for) a type of teachers with controls. The comparison group are other wage workers. Controls include gender, age, age-squared, urbanicity and (a dummy for) post-secondary education. The last column reports the coefficients of teacher earnings premiums with the comparison group being other public sector employees. Standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1. Source: Surveys listed in Table 1.

Table A12 Association between teacher salaries and student test scores

	Grades 2 and 6		Grade 2		Grade 6		Grades 2 and 6		Grade 2		Grade 6	
	Coef.	(SE)	Coef.	(SE)	Coef.	(SE)	Coef.	(SE)	Coef.	(SE)	Coef.	(SE)
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
All	10.13***	(2.08)	13.5***	(2.79)	5.00**	(2.52)	5.91***	(2.22)	8.11***	(3.08)	3.43	(2.39)
Benin	-1.43	(5.77)	25.0***	(8.97)	-15.0**	(6.38)	-19.5***	(6.09)	-19.6	(13.5)	-16.5**	(6.56)
Burkina Faso	24.6***	(6.71)	24.9***	(7.87)	24.0*	(12.7)	30.4**	(12.9)	22.7	(19.0)	41.4**	(17.7)
Burundi	-9.76	(7.44)	-14.9	(11.0)	0.484	(4.53)	-13.2*	(6.97)	-21.7*	(11.7)	-2.68	(5.30)
Cameroun	6.98	(5.31)	12.4	(8.06)	-0.045	(7.19)	10.9*	(5.67)	17.9**	(8.64)	5.24	(5.19)
Congo	9.33*	(5.33)	5.22	(7.52)	16.6***	(5.53)	2.88	(3.29)	-3.35	(5.13)	9.78***	(3.60)
Cote d'Ivoire	20.1***	(5.60)	21.9***	(7.29)	16.73**	(8.43)	11.6*	(6.13)	19.9*	(10.1)	4.57	(6.72)
Niger	5.56	(4.56)	24.4**	(11.0)	-0.67	(3.81)	3.36	(4.27)	23.4*	(11.8)	0.172	(3.55)
Senegal	18.1**	(8.11)	9.04	(11.6)	35.0***	(7.14)	-5.76	(6.16)	-10.4	(7.58)	7.15	(6.26)
Tchad	3.96	(5.50)	5.17	(7.01)	0.77	(7.70)	-0.669	(5.89)	3.31	(7.04)	-0.682	(8.17)
Togo	14.4***	(3.73)	18.2***	(5.13)	7.75	(5.04)	18.0***	(4.39)	20.2***	(5.74)	13.1**	(6.27)
Controls	No		No		No		Yes		Yes		Yes	

Note: Table reports the coefficient on $\ln(\text{salary})$ in regressions of test scores (averaged across reading and math) on $\ln(\text{salary})$ without and with controls. Each coefficient/standard error pair is from a different regression. Controls are gender, experience and its square, years of schooling, highest education degree obtained, duration of preservice training, whether the teacher is also the principal, and contract status. Pooled model includes country fixed effects. Model groups across grades includes a dummy variable for grade 6. Robust standard errors (clustered at the teacher level) are reported in parenthesis. Source: PASEC 2014.

Table A13 Correlations of teacher monthly earnings differential and structural factors

	Monthly earnings differential	Hourly earnings differential
GDP per capita	0.1319 (0.5793)	-0.0031 (0.9900)
% wage workers in the labor force	0.692 (0.0007)	0.3782 (0.1001)
% of women in other wage jobs	-0.6318 (0.0028)	-0.2722 (0.6019)
Female labor participation rate	0.2549 (0.2782)	0.1888 (0.7202)
Rate of teacher unionization	0.3666 (0.4747)	-0.1097 (0.6453)
Teacher/labor force ratio	0.0487 (0.8383)	0.1999 (0.4118)
Average annual change in teacher/labor force ratio	0.1590 (0.5032)	0.1432 (0.5585)

Notes: P-values in parentheses. Source: Surveys listed in Table 1. Teacher/labor force ratio and average annual change in teacher/labor force ratio are from PASEC (2014).